

REGULAR MEETING COMMISSION TO END HOMELESSNESS

Wednesday, June 21, 2023 1:00 P.M.

County Conference Center

Room 104/106 425 West Santa Ana Boulevard, Santa Ana, CA 92701

Don Wagner, Third District Supervisor, Chair Monique Davis, Business Representative Vicente Sarmiento, Second District Supervisor Jack Toan, Business Representative James Vanderpool, North Service Planning Area Jason Ivins, Orange County Sheriff's Department Vacant, Central Service Planning Area George Searcy, Affordable Housing Industry Representative Debra Rose, South Service Planning Area Richard Afable, Behavioral Health Representative, Vice Chair Sue Parks, Philanthropic Representative Paul Wyatt, At Large Member Robert Dunn, Chief of Police Representative Milo Peinemann, At Large Member Sean DeMetropolis, Municipal Fire Department Rep Todd Spitzer, District Attorney Christy Cornwall, Hospital Representative Maricela Rios-Faust, Continuum of Care Board Representative Vacant, Faith-based Community Representative Robert Morse, Continuum of Care Board Representative

ATTENDANCE: Commissioners Afable, Cornwall, Davis, Ivins, Morse, Parks, Peinemann, Rios-Faust, Rose, Sarmiento, Searcy, Spitzer, Toan, Vanderpool, Wagner and Wyatt

ABSENT: Commissioners DeMetropolis and Dunn

PRESENT: EXECUTIVE DIRECTOR Doug Becht, Director of Care Coordination

CLERK OF THE COMMISSION Valerie Sanchez, Chief Deputy Clerk

Call to Order

CHAIRMAN WAGNER CALLED THE MEETING TO ORDER AT 1:00 P.M.

Pledge of Allegiance

COMMISSIONER SARMIENTO LED THE PLEDGE OF ALLEGIANCE

Roll Call

THE CLERK CALLED THE ROLL AND CONFIRMED QUORUM WAS MET

DISCUSSION ITEMS

- 1. Office of Care Coordination Update
 - a. Membership Updates
 - b. Coordination with Federal Partners
 - c. 2023 Homeless Survey
 - (a) COMMISSION EXECUTIVE DIRECTOR BECHT WELCOMED NEW MEMBER CAPTAIN JASON IVINS AND THE CHAIRMAIN THANKED NESAN KISTAN FROM THE SALVATION ARMY FOR HIS SERVICE ON THE COMMISSION
 - (b) COMMISSION EXECUTIVE DIRECTOR BECHT PROVIDED INFORMATION REGARDING A MEETING HELD WITH FEDERAL REPRESENTATIVES FROM THE US INTERAGENCY COUNCIL ON HOMELESSNESS, VETERANS ADMINISTRATION, DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT AND SOCIAL SECURITY ADMINISTRATION AND WITH COUNTY LEADERSHIP FROM THE BOARD OF SUPERVISORS, CEO, HEALTH CARE AGENCY, SOCIAL SERVICES AGENCY AND ORANGE COUNTY COMMUNITY RESOURCES TO DISCUSS COORDINATION OF FEDERAL, STATE AND LOCAL EFFORTS RELATED TO THE FEDERAL GOVERNMENT'S ALL-IN STRATEGIC PLAN
 - (c) UPDATE ON THE HOMELESS SURVEY INCLUDED 612 PEOPLE SURVEYED, THE AD HOC COMMITTEE WILL MEET TO BEGIN REVIEWING AND ANALYZING RESULTS AND EXPECTED TO RETURN TO THE COMMISSION WITH RESULTS AND RECOMMENDATIONS BY LATE FALL OR EARLY WINTER

PRESENTATIONS

2. <u>Orange County Evictions: A Landscape Analysis of Rent-Based Evictions and Housing Instability in our Community</u>

MICHELLE MURPHY FROM ORANGE COUNTY UNITED WAY PROVIDED AN OVERVIEW OF THE DATA FROM THE 2023 ORANGE COUNTY REAL COST MEASURE AND THE ORANGE COUNTY EVICTIONS REPORT

3. Cold Weather Emergency Shelter

COMMISSION EXECUTIVE DIRECTOR BECHT PROVIDED A BRIEF BACKGROUND ON THE HISTORY OF ORANGE COUNTY'S COLD WEATHER EMERGENCY SHELTERS, THE NEED TO PLAN FOR THE NEXT COLD WEATHER SEASON, AND FOR THE COMMISSION TO DRIVE THE DESIGN AND OPERATIONAL REQUIREMENTS FOR THE NEXT COLD SEASON; COMMISSIONER SARMIENTO SUGGESTED CREATION OF AN AD HOC COMMITTEE TO STUDY VARIOUS MODELS AND BRING RECOMMENDATIONS BACK TO THE COMMISSION; COMMISSIONER MORSE EXPRESSED INTEREST IN SERVING ON THE AD HOC COMMITTEE

ACTION ITEMS

4. Approve Commission to End Homelessness minutes from the April 19, 2023 regular meeting

ON THE MOTION BY COMMISSIONER SPITZER, SECONDED BY COMMISSIONER SARMIENTO, THE COMMISSION APPROVED THE MINUTES OF THE APRIL 19, 2023 REGULAR MEETING

- 5. <u>Membership Recommendations</u>
 - a. Recommend the appointment of Kristine Ridge, City Manager for Santa Ana, to serve as the Central Service Planning Area representative on the Commission to End Homeless to the Board of Supervisors for final approval for the balance of term of August 9, 2022, to August 8, 2024.
 - b. Approve launch of recruitment process and utilize the existing Membership Ad Hoc Committee to evaluate and make recommendations for appointments and/or reappointments to the Commission to End Homelessness to be submitted to the Board of Supervisors for final approval. The vacant and expiring membership seats that will be included in this recruitment are:
 - i. Chief of Police in an Orange County City
 - ii. Affordable housing development industry representative
 - iii. City Manager or elected official in the North Service Planning Area
 - iv. Faith-Based Community Representative
 - v. At Large Member

ON THE MOTION BY COMMISSIONER SARMIENTO, SECONDED BY COMMISSIONER DAVIS, THE COMMISSION APPROVED THE RECOMMENDATION TO THE BOARD OF SUPERVISORS TO APPOINT SANTA ANA CITY MANAGER KRISTINE RIDGE TO SERVE AS THE CENTRAL SERVICE PLANNING AREA REPRESENTATIVE AND APPROVED LAUNCH OF THE RECRUITMENT PROCESS FOR APPOINTMENTS AND/OR REAPPOINTMENTS TO THE COMMISSION

PUBLIC COMMENTS

David Gallanders - Oral re: Families are sometimes lost in conversations about shelters; families face 6-month wait for family shelter beds and the wait list is growing; housing voucher holders cannot find units to rent keeping families homeless longer; encourages commissioners to read University of California San Francisco's recent study

Carrie Buck – Oral re: Executive Director of Family Solutions Collaborative which was started in 2013 as a grassroots effort to help families experiencing homelessness including prevention, diversion and housing families in prompt, coordinated and equitable effort

Rebecca – Oral re: Homeless advocate supports the need for cold weather shelter; concerned that the coroner includes in the homeless death report individuals who lacked funds for after death services even if they were not experiencing homelessness at their time of death

COMMISSIONER COMMENTS

Commissioner Rose – Oral re: Announced that City of Lake Forest is hosting a Homeless Resources Information Night on June 28, 2023 at 6:00 P.M. at the Lake Forest Community Center

ADJOURNED: 3:02 P.M.

NEXT MEETING: August 16, 2023, 1:00 P.M.

Signature on File
SUPERVISOR DON WAGNER
Chair

Signature on File
Valerie Sanchez, Chief Deputy Clerk
Clerk of the Commission

Commission to End Homelessness

June 21, 2023



Membership Updates

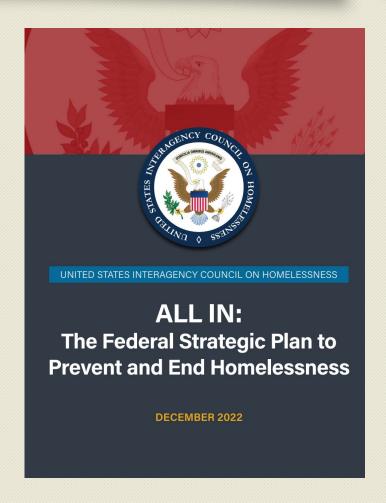
- Welcome Captain Jason Ivins, OC Sheriff's Department Representative
- Thank you to Nesan Kistan, Faith-Based Community Representative

Coordination with Federal Partners

- On May 24, 2023, the Office of Care Coordination hosted a meeting to discuss preventing and ending homelessness.
- In attendance was County leadership, United States Interagency Council on Homelessness (USICH) representative and Federal departments representatives.
- The Office of Care Coordination presented on the efforts to build a robust and balanced System of Care, local initiatives, and opportunities and challenges.

Coordination with Federal Partners

- USICH presented an overview of "All In: The Federal Strategic Plan to Prevent & End Homelessness" and "ALL INside," an initiative to address unsheltered homelessness that includes:
 - Embedding a dedicated federal official in each community to accelerate locally-driven strategies and enact system change.
 - Deploying dedicated teams across the federal government to identify opportunities for regulatory relief and flexibilities, navigate federal funding streams, and facilitate a peer learning network.
 - Convening philanthropy, the private sector, and other communities to identify opportunities for follow-on support and collaboration.



2023 Homeless Survey

- City Net accomplished the goal of collecting 612 surveys across Orange County
- City Net was able to partner and/or coordinate with interested City representatives, including law enforcement or contracted street outreach providers
- Received positive feedback from participants regarding the types of questions and incentives provided
- Ad Hoc Committee met on May 22, 2023, to receive a status update on the 2023 Homeless Survey from City Net and discussed next steps.

Presentation Item 2

Orange County Evictions: A Landscape Analysis of Rent-Based Evictions and Housing Instability in Our Community



Presenting Data from the 2023 Orange County Real Cost Measure as well as the Orange County Evictions Report



2023 Orange County Real Cost Measure* Data

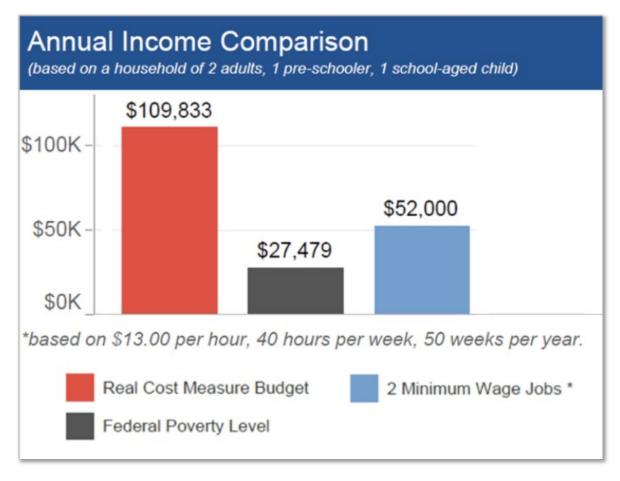
of Households below Real Cost Measure % of Households below Real Cost Measure

% of Households below Real Cost Measure with at least 1 Working Adult

302,844

33%

98%





2023 Orange County Real Cost Measure Data

Households of Color

Across the county, African Americans and Latinos have a disproportionate number of households with incomes below the Standard. In this area, of the 302,844 households below the Real Cost Measure, 121,224 are Latino.

Households with Young Children

- 52% of households with children under six struggle, a rate much greater than that of the rest of the county.
- Single mothers are most likely to struggle. 69% in the county are below the Real Cost Measure.

Working Households

- 98% of households below RCM have at least one working adult.
- 70% of heads of household who work are employed full time and year round.
- A family of four (2 adults, 1 infant, 1 school-aged child) would need to hold more than 3 full time, minimum-wage jobs to achieve economic security.**

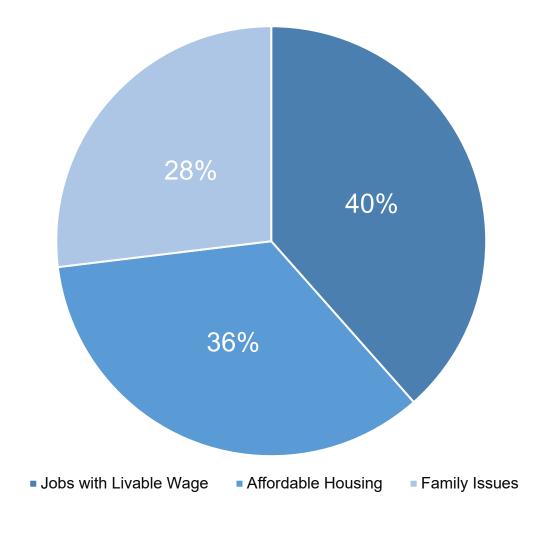
Housing Burden

 40% of all households in the county spend more than 30% of their income on housing.



TOP 3 REASONS FOR BECOMING HOMELESS

2017 Cost Study* Data



- #1 Securing or retaining jobs with sustainable wages
- #2 Finding or retaining affordable housing
- #3 Family issues



Eviction Diversion Core Questions*



- 1. What is the current context around renting, housing instability, and evictions for nonpayment?
- 2. What is the demand or need for eviction diversion support?
- 3. What is the supply of eviction diversion support?

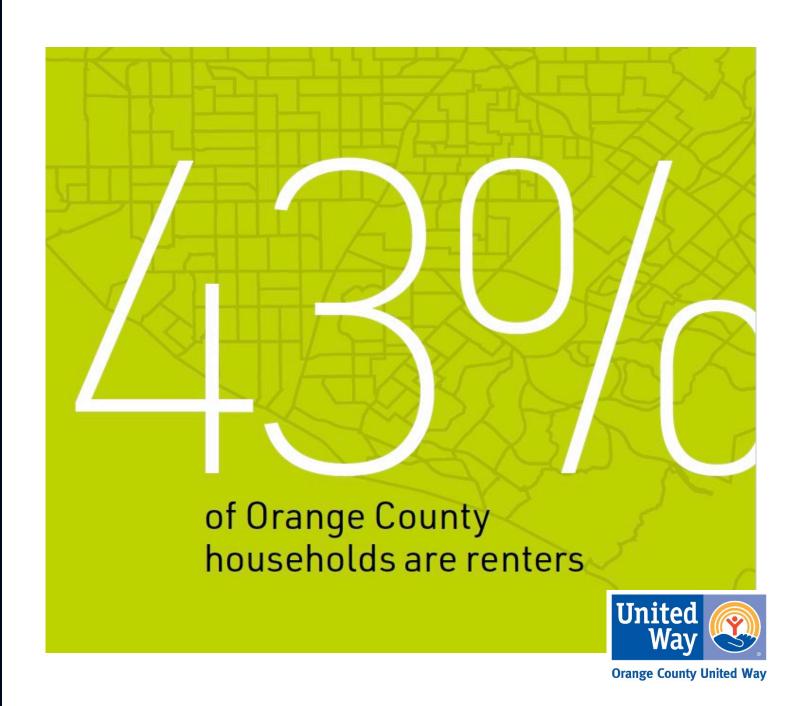
For all these questions we are hoping to answer:

- How much?
- How many?
- Who?
- Where?



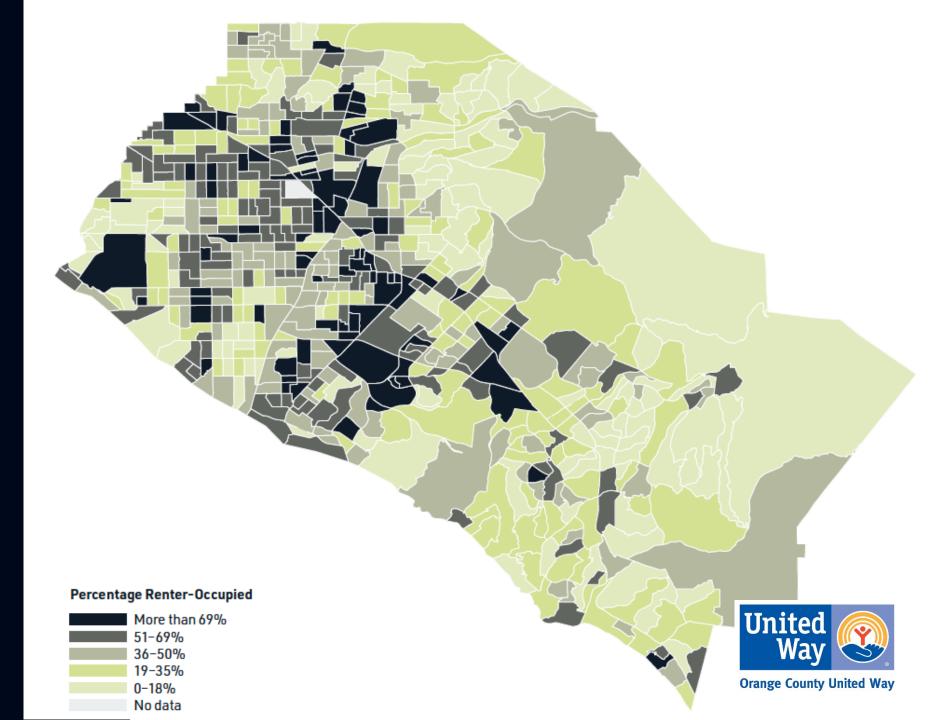
Renter household characteristics

More OC
Households are
Renters (43%) than
the Nationwide
Average (36%)



Many census tracts are more than 69% renter-occupied

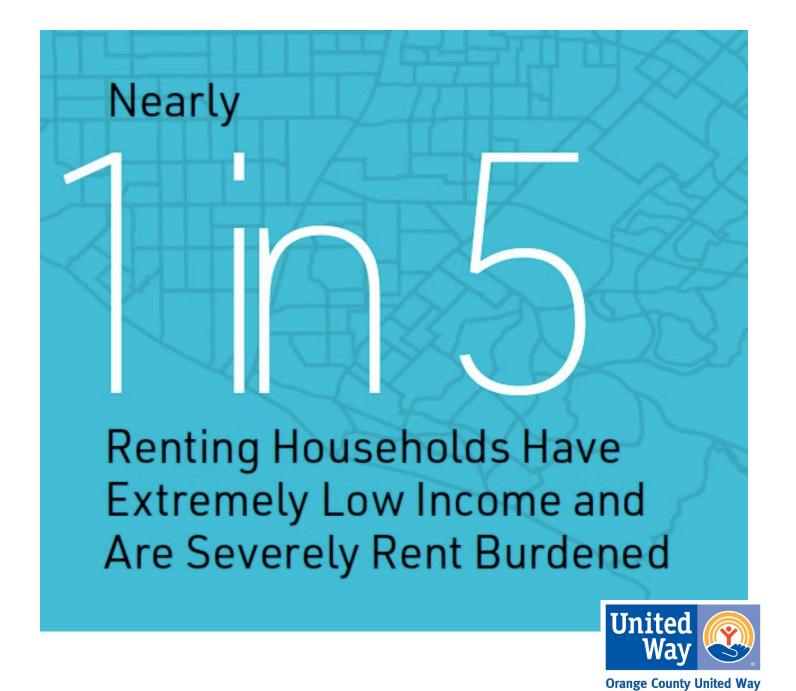
- At the city level:
 - Midway City (72%)
 - Costa Mesa (59%)
 - Irvine (55%)
- 444,773 renterhouseholds
- 1.34 million people live in rental housing



Population at Risk

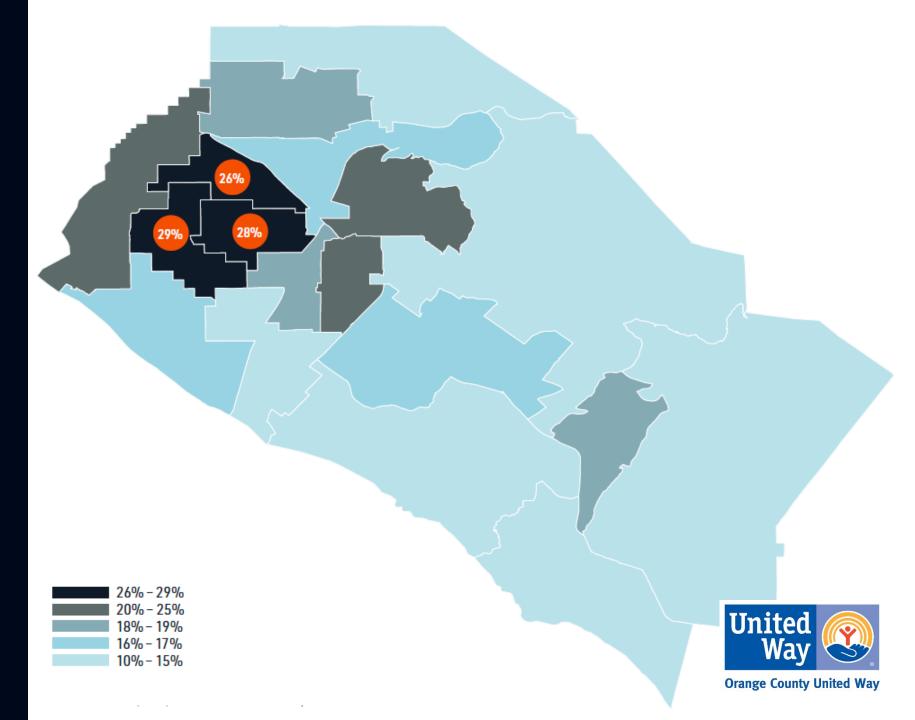
83,000 households have elevated housing insecurity

- 18% of all renting households
- 8% of all households



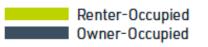
Higher housing insecurity in north-central area of Orange County

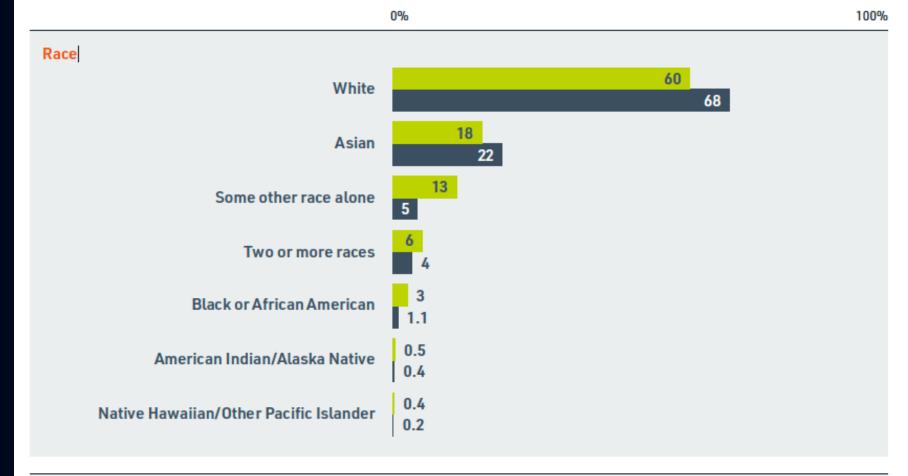
 Westminster, Stanton, and Garden Grove have the highest rates of elevated housing insecurity



More Diversity Among Renting Households

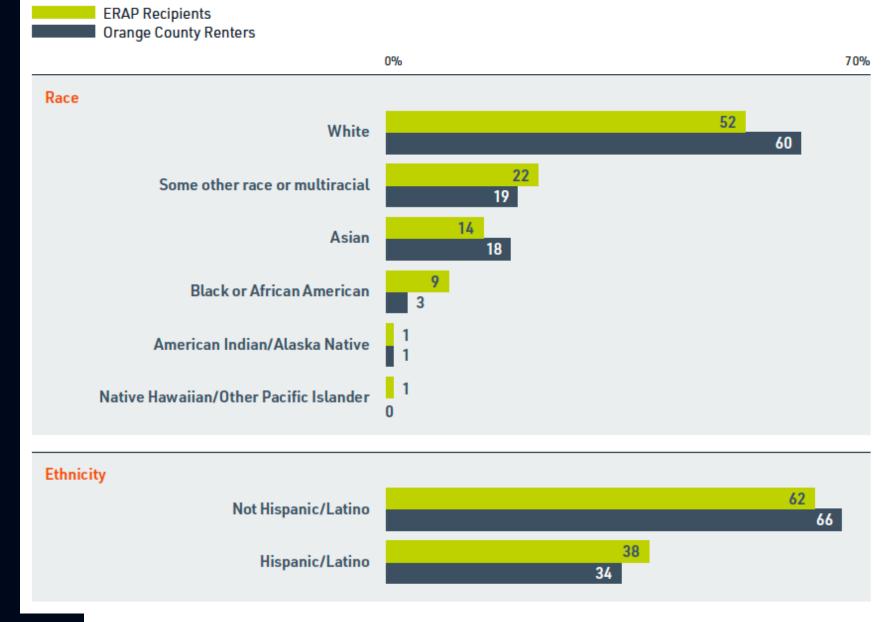
- Comparing renting households to owner households:
 - More renters are Latino, Black, Mixed, or Other race
 - More owners are White, Asian, or not Latino



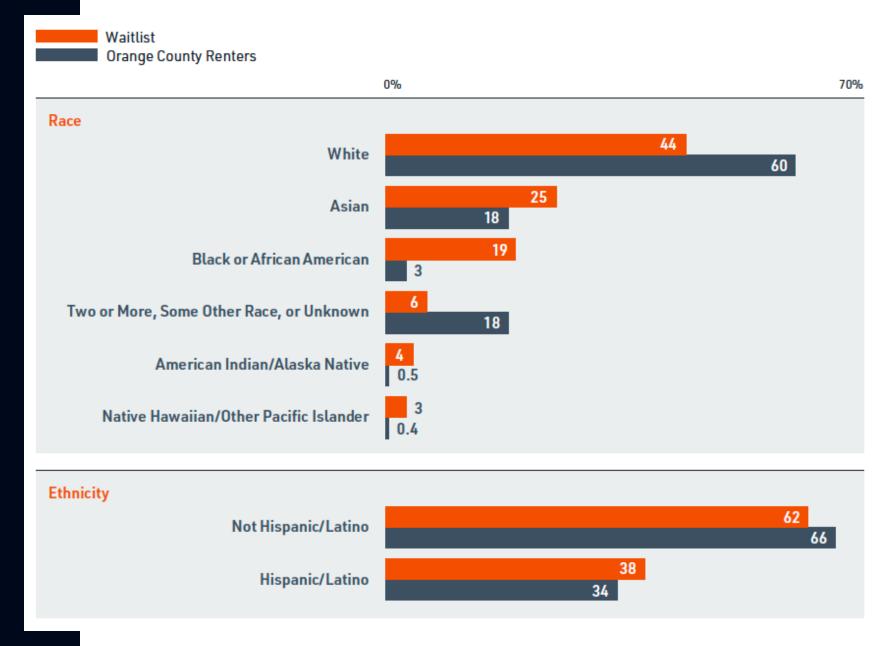




Black, multiracial, and Latino renters experienced disproportionately higher pandemic induced housing insecurity



Black, Asian, American Indian, Pacific Islander, and Latino households are on rental assistance waiting lists at disproportionately high rates compared to their proportion of the renting population



Rent-Based Eviction Rate

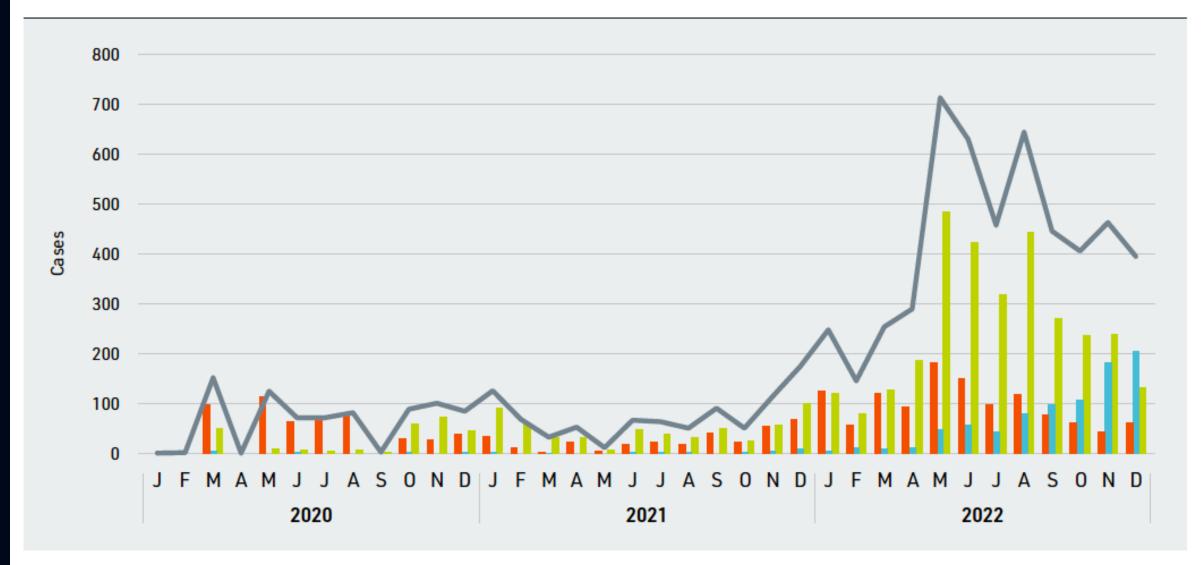
2020-2022

- Rent-based data not available prior to 2020
- Data do not capture non-rent-based or "no fault" evictions
- Rent-based evictions during moratorium were still possible in limited circumstances
- Data capture evictions formally filed in the courts



Rent-Based Eviction Filings in Orange County in 2020-2022 and Case Status as of March 7, 2023

Dismissed Pending Eviction (Judgment in Favor of Plaintiff) — Total Filings



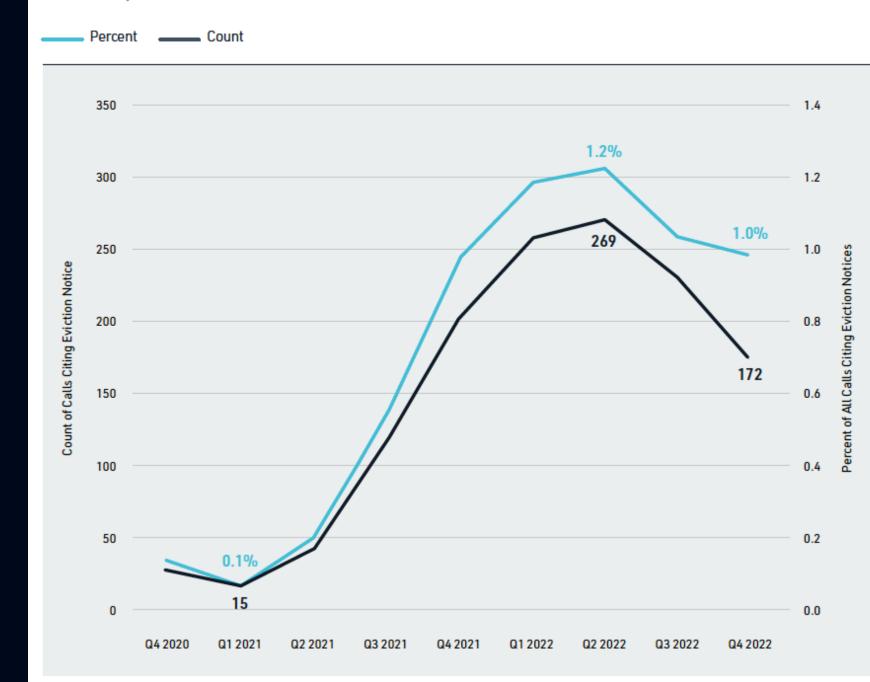
Over 3,000 rentbased evictions in 2022, with 842 cases still pending

Rent-Based Eviction Filings in Orange County in 2020-2022 and Case Status as of March 7, 2023

Year	Cases Filed	Pending	Dismissed	In Favor of Plaintiff (Landlord)	In Favor of Defendant (Tenant)	Eviction Rate (Per Renter-Occupied Unit)
2022	5,081	842	1,178	3,052	7	0.67%
2021	894	19	311	563	0	0.12%
2020	773	9	510	252	2	0.06%

Eviction notice receipt rose sharply among 2110C service contacts after moratorium ended

Number of Contacts and Percentage of All Contacts to 2110C Connection Center that Cite Receipt of Eviction Notice, 2020-2022 by Quarter



Capacity to Meet Demand

Demand for rental subsidies outpaces supply



About half of providers "currently" able to meet demand



50% Yes **Eviction Diversion Legal Services** and Counseling (N=12)17% No 33% Other

Service Landscape

- 71% of the eviction diversion rental assistance provided in 2021 relied on pandemic-related funding streams for most or all of that rental assistance
- 22% of legal services and counseling relied mostly or entirely on pandemic dollars



- 10,090 households provided with emergency rental assistance to keep them in their existing housing
- 3,494 households provided with eviction diversion legal services and counseling



Questions?





Program History

- Winter 1987 The Governor authorized the California National Guard (CNG) to make the Armories available as temporary shelters for people experiencing homelessness
- Prior to the Cold Weather Emergency Shelters operating in 2006, the County worked with CNG to designate two Armories Fullerton and Santa Ana for the operations of the Cold Weather Emergency Shelter
- Funded through federal and local funding sources

Traditional Operational Model

- Available to adults only
- Operated overnight and required participants to leave the facility each morning
- Typically opened no later than Thanksgiving Day through mid-April
- Provided transportation to and from the facility, allowed walk-ups and drop offs
- Provided a safe place to sleep, access to showers and restrooms, warm dinner and bagged breakfast to go

Case Management Services Provided

- The Cold Weather Emergency Shelter providers have offered case management services focusing on connections to:
 - Year-Round Shelter
 - Permanent Housing
 - Medical Services
 - Mental Health Services
 - Substance Use Services
 - Mainstream Benefits

Recent History

Year	Sites	Operators	Capacity	Notes
2017-19	Santa Ana Armory Fullerton Armory	Mercy House Mercy House	200 200	
2019-20	Santa Ana Armory Fullerton Armory	Mercy House Mercy House	200 200	Relocated operations due to COVID-19
2020*	Salvation Army Store - Santa Ana Independence Park - Fullerton	City Net City Net	100 75	These sites took over during COVID
2020-21	Salvation Army Store - Santa Ana	City Net	100	Continued from prior year
2021-22	Santa Ana Armory	VOALA	85	
2022-23	Independence Park- Fullerton	PATH	110	Operated Feb & Mar 2023

Change in Emergency Shelter Capacity

• Total of 1,323 Emergency Shelter Beds added since 2017 with County Investment.

Homekey Program 1.0
Stanton Inn & Suites
Tahiti Motel
Opened November 2020

Bridges at Kraemer Place 200 Beds Opened 2017 Huntington Beach Navigation Center 174 Beds Opened 2020 Buena Park Navigation Center 103 Beds Opened 2020

Yale Navigation Center
425 Beds
Opened 2021

Costa Mesa Bridge Shelter 72 Beds Opened 2021 Placentia Navigation Center 100 Beds Opened 2022 Homekey Program 2.0 Huntington Beach Oasis 62 Beds Opened September 2022 Homekey Program 2.0
North Harbor
87 Beds
Opened September 2022

Central Cities
Navigation Center
100 Beds
Opening 2023

Challenges

- Quick ramp up and ramp down
- Hours of operation
- Facility location and capacity to accommodate operational needs
- Capacity
- Area served through program
- Funding

Opportunities

- Increased shelter capacity
- Engages another segment of the homeless population
- Provides respite form extreme weather, including rain, wind and frigid temperatures

Action Item 4

Recommended Action

Approve Commission to End Homelessness minutes from April 19, 2023, regular meeting.

Action Item 5 Membership Recommendations

Recommended Action

a. Recommend the appointment of Kristine Ridge, City Manager for Santa Ana, to serve as the Central Service Planning Area representative on the Commission to End Homeless to the Board of Supervisors for final approval for the balance of term of August 9, 2022, to August 8, 2024.

Action Item 5 Membership Recommendations

Recommended Action

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Action Item 5 Membership Recommendations

Membership Recruitment Timeline

- Membership Recruitment open from July 1, 2023, to August 31, 2023
- Candidate Applications to be reviewed by Membership Ad Hoc Committee from September 1, 2023, to October 17, 2023
- Recommendation of candidates for vacant and expiring seats to be presented to the Commission to End Homelessness on October 18, 2023
- Board of Supervisors to approve appointment in November 2023
- Appointed candidates will participate in his or her first meeting of the Commission to End Homelessness in December 2023