# ORANGE COUNTY CONTINUUM OF CARE (COC) POLICIES, PROCEDURES AND STANDARDS COMMITTEE

Tuesday, April 9, 2024 3:30 p.m. – 5:00 p.m.

#### Location:

County Administration South (CAS) Building
Conference Center
425 West Santa Ana Blvd. Room 104/106
Santa Ana, CA 92701-4599
Click Here for parking information.

Committee Chair: Nishtha Mohendra, Families Forward

#### **Committee Members:**

Judson Brown, City of Santa Ana
Andrew Crowe, Scholarship Prep
Becks Heyhoe, Orange County United Way
Melanie McQueen, PATH
Robert "Santa Bob" Morse, Individual
Maricela Rios-Faust, Human Options
Ami Rowland, Covenant House California

#### **AGENDA**

Welcome and Introductions – Nishtha Mohendra, Chair

**Public Comments** – Members of the public may address the Committee on items listed within this agenda or matters not appearing on the agenda so long as the subject matter is within the jurisdiction of the Committee. Comments will be limited to three minutes. If there are more than five public speakers, this time will be reduced to two minutes.

To address the Committee, members of the public are to complete a Request to Address the Committee form prior to the beginning of each agenda item and submit it to CoC staff. Staff will call your name in the order received.

Members of the public may also submit public comment by emailing <a href="mailto:CareCoordination@ocgov.com">CareCoordination@ocgov.com</a>. All comments submitted via email at least 24 hours before the start of the meeting will be distributed to the Committee members and all comments will be added to the administrative records of the meeting. Please include "Policies, Procedures Standards Committee Meeting Comment" in the email subject line.

AGENDA April 9, 2024

#### **CONSENT CALENDAR**

1. Approve the PPS Committee Meeting Minutes from February 13, 2024.

#### **BUSINESS CALENDAR**

- 1. Orange County CoC Code of Conduct and Conflict of Interest Policy and Procedure Recommendations Felicia Boehringer, CoC Administrator, Sarah Jones, CoC Manager, Office of Care Coordination and CoC Code of Conduct Ad Hoc Membership
  - a. Approve the Orange County CoC Code of Conduct as recommended by the Code of Conduct Ad Hoc, to be recommended to the CoC Board for approval.
  - b. Approve the Orange County CoC Conflict of Interest Policy and Procedure as recommended by the Code of Conduct Ad Hoc, to be recommended to the CoC Board for approval.
  - c. Approve revisions to the Orange County CoC Governance Charter to incorporate the Orange County CoC Code of Conduct and the Orange County CoC Conflict of Interest Policy and Procedure, to be recommended to the CoC Board for approval.
- 2. Orange County Homeless Management Information System (HMIS) User Fees Discussion Erin DeRycke, Director, Data Analytics, 2-1-1 Orange County, Orange County United Way and Sarah Jones, CoC Manager, Office of Care Coordination
  - a. Presentation on the current Orange County HMIS User Fee Policy and operational costs for HMIS
  - b. Discussion on the current HMIS User Fee Policy and feedback on proposed changes to the HMIS Policies and Procedures
- **3. CoC Board Governance Charter and Committee Charters** Sarah Jones, CoC Manager and Nishtha Mohendra, Chair
  - a. Review and discuss PPS Committee membership composition
  - b. Planning for CoC Board Governance Charter review
  - c. Planning for CoC Committee Charters Review
- 4. CoC Updates Sarah Jones, CoC Manager, Office of Care Coordination

**Adjournment to**: Regular meeting on May 14, 2024, 3:30 p.m. 5:00 p.m. in-person in the County Administration South (CAS) Multipurpose Room 103/105 at 601 N. Ross St., Santa Ana, CA 92701.

AGENDA April 9, 2024

# ORANGE COUNTY CONTINUUM OF CARE (COC) POLICIES, PROCEDURES AND STANDARDS COMMITTEE

Tuesday, February 13, 2024 3:30 p.m. – 5:00 p.m.

#### Location:

Virtually on Teams
Meeting Link: Click Here
Meeting ID: 221 984 888 398

Passcode: j3ny59

Or call in (audio only): +1 949-543-0845 Phone Conference ID: 161 360 726#

Committee Chair: Dr. Shauntina Sorrells, Vice Chair of the CoC Board

#### **Committee Members:**

Judson Brown, City of Santa Ana Andrew Crowe, Scholarship Prep Becks Heyhoe, Orange County United Way Nishtha Mohendra, Families Forward Robert "Santa Bob" Morse, Individual Maricela Rios-Faust, Human Options Ami Rowland, Covenant House California

#### **MINUTES**

Welcome and Introductions – Dr. Shauntina Sorrells, Chair

- 1. Chair Dr. Shauntina Sorrells called the meeting to order at 3:31 p.m.
- 2. Roll Call
  - i. Present: Chair Dr. Shauntina Sorrells, Andrew Crowe, Becks Heyhoe, Nishtha Mohendra, Robert "Santa Bob" Morse, Maricela Rios-Faust and Ami Rowland
  - ii. Absent Excused: Judson Brown

**Public Comments** – Members of the public may address the Policies, Procedures and Standards (PPS) Committee on items listed within this agenda or matters not appearing on the agenda so long as the subject matter is within the jurisdiction of the PPS Committee. Members of the public may address the PPS Committee with public comments on agenda items after the agenda item presentation. Comments will be limited to three minutes. If there are more than five public speakers, this time will be reduced to two minutes. In order to address the PPS Committee, members of the public are to enter their name and agenda item number in the chat box to be placed in a queue. PPS Committee staff will call your name in the order listed in the chat box.

#### **CONSENT CALENDAR**

- 1. Approve the PPS Committee Meeting Minutes from September 12, 2023.
- 2. Approve the PPS Committee Meeting Minutes from October 10, 2023.
- 3. Approve the PPS Committee Meeting Minutes from December 12, 2023.

Robert "Santa Bob" Morse motioned to approve Consent Calendar, items 1 through 3. Becks Heyhoe seconded the motion. Andrew Crowe and Ami Rowland abstained from voting. Chair Dr. Shauntina Sorrells, Becks Heyhoe, Nishtha Mohendra, Robert "Santa Bob" Morse and Maricela Rios-Faust voted yes. Motion passed.

#### **BUSINESS CALENDAR**

 PPS Committee Charter Recommended Changes – Sarah Jones, CoC Manager, Office of Care Coordination

Sarah Jones provided background on the PPS Committee Charter. At the January 17, 2024, meeting of the CoC Board, a request was made to revise the PPS Committee Charter to remove the requirement of the CoC Board Vice Chair to serve as PPS Committee Chair and to also expand the membership of the PPS Committee so that it is not exclusive to CoC Committee chairs, allowing for opportunities for other CoC Board and/or CoC General Members to participate. The Office of Care Coordination, as the Collaborative Applicant for the Orange County CoC, met with former PPS Committee Chair, Becks Heyhoe and current PPS Committee Chair, Dr. Shauntina Sorrells to discuss the recommended revisions to be presented at the PPS Committee in February 2024. It was determined to first propose revisions to the Chair and Vice Chair appointment procedures (Section 5), and to discuss desired membership for the PPS Committee at the meeting to allow time for additional input. Proposed revisions to the Vice Chair term are also being recommended to ensure consistency with other CoC Committee charters. If approved, the recommended changes will be presented to the CoC Board at the February 28, 2024, meeting for approval, noting additional discussion and revisions related to the PPS Committee membership will be forthcoming.

Sarah Jones further noted a request for the PPS Committee to discuss Section 6 of the PPS Committee Charter detailing Membership, to consider the expansion of membership beyond CoC Committee Chairs and include additional CoC Board members and CoC General Members.

#### **PPS Committee Member Comments:**

- Chair Dr. Shauntina Sorrells confirmed support for facilitating CoC Committee charter revisions, stating consistency throughout charters will be helpful. Chair Dr. Shauntina Sorrells also expressed that, based on feedback from the PPS Committee, it seems important to have PPS Committee members who can participate consistently and understand the vision and current initiatives occurring within the CoC Committees.
- Becks Heyhoe noted all CoC Committee charters need to be reviewed following the review and update
  of the Orange County CoC Governance Charter. Becks Heyhoe requested a consideration for each CoC
  Committee to appoint a representative to participate as a member of the PPS Committee, noting this
  would ensure CoC Committee support of designated, appointed representative.
- Nishtha Mohendra expressed support for each CoC Committee selecting a representative to serve on the PPS Committee, noting this would support diversifying voices represented in the decision-making process.
- Maricela Rios-Faust noted importance in being thoughtful about the PPS Committee membership's connection to the CoC Board if it is recommended to include non-CoC Board members as part of the PPS Committee. Maricela Rios-Faust further stated importance of understanding desired membership

of CoC Committees that operate in an advisory to the CoC Board, versus membership for ad hocs or working groups, noting it would be helpful to further discuss at the next PPS Committee meeting.

<u>Recommended Action</u>: Approve recommended changes to PPS Committee Charter, especially Section 5 detailing Chair and Vice Chair and Section 6 detailing Membership, for approval to the CoC Board.

Maricela Rios-Faust motioned to approve the recommended action. Andrew Crowe seconded the motion. Chair Dr. Shauntina Sorrells, Andrew Crowe, Becks Heyhoe, Nishtha Mohendra, Robert "Santa Bob" Morse, Maricela Rios-Faust and Ami Rowland voted yes. Motion passed.

2. Homeless Management Information Systems (HMIS) Policies and Procedures Working Group Update – Erin DeRycke, Director, Data Analytics, 2-1-1 Orange County (2110C), Orange County United Way

Erin DeRycke provided an update on the annual review of the HMIS Policies and Procedures being completed by the HMIS Policies and Procedures Working Group (Working Group). 211OC leads the Working Group in completing an in-depth review of the HMIS Policies and Procedures and propose recommended changes to go to the CoC Board for review and approval. 211OC recruited the membership for the Working Group, which includes representatives from Last is First Philanthropies, PATH, Pathways of Hope, Salvation Army, U.S. Veterans Initiative, Families Forward, Family Assistance Ministries, Mental Health Association and Mercy House. The Working Group expects to meet five times from January through mid-March 2024. Additionally, the recommended changes from the Working Group will be shared with the HMIS Users feedback period and feedback and the Lived Experience Advisory Committee occurring in April 2024. Following this, a draft of the revised HMIS Policies and Procedures is expected to be shared with the PPS Committee for review and recommended action for the CoC Board to approve in May 2024. Erin DeRycke highlighted general feedback received from the Working Group to be considered within the recommended revisions. Erin DeRycke inquired whether the PPS Committee is aware of existing policies the Working Group should consider during the review process, as well as whether any new HMIS policies and procedures need to be developed and included in the HMIS Policies and Procedures.

#### **PPS Committee Member Comments:**

- Chair Dr. Shauntina Sorrells asked if representatives for agencies serving Transitional Age Youth were considered for the Working Group membership and recommended consideration for future Working Group membership to include representation of expertise related to subpopulations of people experiencing homelessness. Chair Dr. Shauntina Sorrells asked the Office of Care Coordination to review whether HMIS participating agencies are required to pay for HMIS and reason for requirement within HMIS Policies and Procedures. Additionally, Chair Dr. Shauntina Sorrells inquired whether a policy exists related to the transparency of data being reported publicly and requested consideration for 211OC to publish a schedule of each data report being posted publicly.
- Nishtha Mohendra asked whether the HMIS minimum participation requirements have been reviewed yet by the Working Group. Nishtha Mohendra noted that with the increase of participation of agencies in HMIS, it would be interesting to better understand how the HMIS minimum participation requirements impact the overall usage of HMIS in the Orange County CoC. Nishtha Mohendra also noted it would be beneficial to consider including a policy related to data quality and completeness.
- Ami Rowland asked about barriers to participating in HMIS, such as cost, noting the importance of reducing cost-related barriers specifically for providers serving youth, as more youth-specific data is needed, has been considered by the Working Group. Ami Rowland stated other CoCs do not require

- agencies to pay for HMIS and feels a requirement by the Orange County CoC to pay for HMIS does not promote inclusivity. Ami Rowland noted the importance of considering strategies to share data more consistently.
- Maricela Rios-Faust requested clarity on the goal of the Working Group. Maricela Rios-Faust noted
  there have been several conversations over the years regarding HMIS user fees and how to incentivize
  data sharing and integration into HMIS from non-HMIS participating entities. Maricela Rios-Faust
  stated that receiving feedback on the current HMIS Policies and Procedures from the Working Group
  and larger CoC would be helpful in better understanding barriers to HMIS participation. Maricela RiosFaust requested 2110C share the most recent proposed changes to the HMIS Policies and Procedures
  for the PPS Committee to review.
- **3. CoC Updates** Sarah Jones, CoC Manager, Office of Care Coordination

Sarah Jones provided the following CoC updates:

- Fiscal Year (FY) 2023 CoC Program Award Announcement: On, January 29, 2024, the U.S. Department of Housing and Urban Development (HUD) announced \$3.2 billion in FY 2023 CoC Competition Awards to approximately 7,000 local homeless housing and service programs across the United States and its territories. The Orange County CoC has been awarded \$34,301,133 for FY 2023. The funding represents 24 renewal projects, including the HMIS and Coordinated Entry System (CES) components, one new project awarded to Families Forward in the amount of \$615,485 created through reallocation and the CoC Planning Grant. The FY 2023 Orange County CoC Competition Award summary can be viewed here.
- **FY 2024 CoC Program Registration:** The FY 2024 CoC Program Registration process officially opened on Tuesday, January 9, 2024, as announced by HUD, with a submission deadline of 5:00 p.m. on March 7, 2024. The Office of Care Coordination, as the Collaborative Applicant for the Orange County CoC, will complete and submit the registration by the deadline.
- Youth Homelessness System Improvement (YHSI) Grant Notice of Funding Opportunity (NOFO): HUD is making available \$50,000,000 in YHSI grant funding to support selected communities in either improving an existing response system for youth homelessness or establishing and implementing a new youth homelessness response system. Eligible funding categories under the YHSI grant funding include Planning and Partnerships, Data, Coordinated Entry and Racial and Gender Equity, with the per project award amount available ranging from \$200,000 \$2,000,000. The CoC Board approved Orange County United Way as the Lead Applicant to submit an application for the YHSI NOFO for the Orange County CoC. The submission deadline for the YHSI NOFO is February 15, 2024.
- Longitudinal Systems Analysis (LSA) Report: The LSA report is produced utilizing HMIS data and submitted annually to HUD as part of the Annual Homeless Assessment Report (AHAR) to Congress. The LSA provides HUD and CoCs with critical information about how people experiencing homelessness use their system of care. The FY 2023 LSA reporting period occurred from October 1, 2022, through September 30, 2023. Orange County United Way as the HMIS Lead, worked with the Office of Care Coordination and successfully submitted the Orange County CoC's FY 2023 LSA data on January 23, 2024. The FY 2023 LSA Report will be presented to the CoC Board for review at a future meeting.
- System Performance Measures (SPM) Report: HUD requires CoCs to submit the SPM data on an annual basis, as an additional evaluation of a CoC's performance. The SPM Report analyzes

the performance of Safe Haven, Street Outreach, Emergency Shelter, Transitional Housing, and Permanent Housing (including Permanent Supportive Housing, Rapid Re-housing, and Other Permanent Housing) project types in the Orange County CoC that participate in HMIS. The SPM report is a summary and year-to-year comparison of system wide counts, averages, and medians related to seven areas of performance. The FY 2023 SPM reporting period occurred from October 1, 2022, through September 30, 2023. Orange County United Way, as the HMIS Lead, will work with the Office of Care Coordination to submit the Orange County CoC's FY 2023 SPM data prior to the March 13, 2024, deadline. The FY 2023 SPM Report will be presented to the CoC Board for review at a future meeting.

#### **PPS Committee Member Comments:**

- Becks Heyhoe provided an update on behalf of Orange County United Way that the YHSI NOFO
  application had been submitted. Becks Heyhoe shared details relating the collaborative communitywide engagement that supported the YHSI NOFO application process, including a young adult
  listening session, young adult survey respondents, YHSI listening sessions hosted by Orange County
  United Way and the Office of Care Coordination, and individual agency meetings.
- Andrew Crowe asked if the Orange County CoC receives feedback from HUD on the LSA and SPM reports.
- Robert "Santa Bob" Morse inquired about the process for recommending an ad hoc committee to
  evaluate whether a CoC Committee focused on older adults is needed, desired and able to be
  effective is created. Robert "Santa Bob" Morse stated consideration for bringing the
  recommendation to the Lived Experience Advisory Committee for consideration.
- Chair Dr. Shauntina Sorrells asked the Office of Care Coordination about formal definitions for CoC working groups and ad hocs within the CoC Board governance charter and requested the Office of Care Coordination support with sharing formal definitions at a future meeting.

#### **Public Comments:**

• Nadia Atalah stated that it would be beneficial to bring the topic of creating a CoC Committee for the older adult population to the CoC Board for discussion.

Adjournment to: Regular meeting on March 12, 2024.

Date: April 9, 2024

**Subject:** Orange County Continuum of Care (CoC) Code of Conduct and Conflict of Interest Policy and Procedure Recommendations

#### **Recommended Action:**

- a. Approve the Orange County CoC Code of Conduct as recommended by the Code of Conduct Ad Hoc, to be recommended to the CoC Board for approval.
- b. Approve the Orange County CoC Conflict of Interest Policy and Procedure as recommended by the Code of Conduct Ad Hoc, to be recommended to the CoC Board for approval.
- c. Approve revisions to the Orange County CoC Governance Charter to incorporate the Orange County CoC Code of Conduct and the Orange County CoC Conflict of Interest Policy and Procedure, to be recommended to the CoC Board for approval.

#### **Background and Analysis**

#### Code of Conduct

At the September 11, 2023, meeting, the CoC Board established the Code of Conduct Ad Hoc to develop and recommend code of conduct for the Orange County CoC Board and committee meetings, considering the Ralph M. Brown Act (Brown Act) and other local policies.

In accordance with the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act requirements prescribed by the U.S. Department of Housing and Urban Development (HUD), the Orange County CoC Governance Charter (Charter) includes a code of conduct and recusal process for the CoC Board membership, its Chair(s) and any person acting on behalf of the CoC Board. Included in the code of conduct, the Charter notes "[CoC] Board members are expected to carry out the mandate of the Orange County CoC to the best of their ability and to maintain the highest standards of integrity while interacting with other members of the CoC Board, Orange County CoC representatives, service recipients, service providers, and the public." However, prior to the annual review of the Charter, it was noted that the Charter does not include a code of conduct for CoC General members and public participating in meetings of the CoC. As such, there was an identified need to develop a code of conduct that would be applicable to attendees of CoC Board, committee, ad hoc and working group meetings. Additional legal implications were also to be considered regarding the Brown Act requirements and applicable State or County of Orange (County) policies relating to the facilitation of public meetings.

On October 23, 2023, the Code of Conduct Ad Hoc convened to discuss the current code of conduct policy included in Charter. The Code of Conduct Ad Hoc met four times from October through December 2023 and included participation from Ami Rowland, Maricela Rios-Faust, and Robert "Santa Bob" Morse. Upon initial review of the Charter's code of conduct section, the Code of Conduct Ad Hoc proposed designing a format for an Orange County CoC Code of Conduct that could serve as a printed document to be referenced at meetings of the CoC. To support the vision of the Code of Conduct Ad Hoc members, the Office of Care Coordination saw the expansion of the code of conduct section could best be reflected in the form of an attachment to the Charter. The Code of Conduct Ad Hoc proposed a structure for the Orange County CoC

Code of Conduct that uplifted the core values found within the CoC Board Leadership Vision and Orange County Racial Equity Roadmap Final Brief produced by C4 Innovations, highlighting equity, dignity, and safety. The Code of Conduct Ad Hoc expressed the intention to expanding the applicability of the code of conduct section detailed in the Charter from CoC Board and committee members only, to be inclusive of CoC established ad hoc and working group members, Collaborative Applicant staff, CoC General Members and members of the public attending CoC meetings. The proposed Orange County CoC Code of Conduct includes language that is person-center and trauma-informed, such as ensuring communication styles that will meaningfully engage the public, providing meeting materials with accessibility in mind, creating safety and security within meeting spaces, and the commitment of orienting public to the process of how to share input and engage in meeting space.

In response to the direction of the CoC Board, the Office of Care Coordination also reviewed potential Brown Act and other State or County policies that would need to be reflected in the Orange County CoC Code of Conduct. Senate Bill (SB) 1100, which amends the Brown Act, was signed into law to provide clarification regarding the authority of a governing body to remove a disruptive member of the public from an open meeting. Under SB 1100, the presiding officer (i.e., CoC Board or committee Chair) must first warn an individual that their behavior is disruptive and that failure to halt their disruptive behavior could result in removal from the meeting. The Office of Care Coordination worked with the Code of Conduct Ad Hoc to ensure the Orange County CoC Code of Conduct includes a progressive response to violations, including disruptive behavior and/or verbal threats and/or physical threats of violence. Further, the Office of Care Coordination reviewed the Orange County CoC Code of Conduct and shared proposed revisions with the Code of Conduct Ad Hoc from December 2023 through March 2024. Minor changes to Charter, as detailed in **Attachment A**, are also being recommended, to show the expansion of the Charter's code of conduct section and include reference to the Orange County CoC Code of Conduct as an attachment to the Charter. A clean version of the Charter with proposed revisions can be referenced in **Attachment B**. The final proposed draft of the Orange County CoC Code of Conduct can be referenced in **Attachment C** 

Approval of the Orange County CoC Code of Conduct will provide clarity of guidelines and core values of all CoC meetings, while also ensuring that the CoC meetings provide safety and security for those in attendance.

#### Conflict of Interest Policy and Procedure

Through ongoing work with a HUD technical assistance coach, the Office of Care Coordination as the Collaborative Applicant for the CoC, received guidance that a more robust conflict of interest policy and procedure would be beneficial for the members of the CoC Board and committees. Section V.B.7 of the Charter currently describes the conflict of interest policy and recusal process for members of the CoC Board, however, there was no ongoing procedure for ensuring CoC Board and committee members were disclosing and documenting any conflicts of interest beyond self-disclosure within the meeting context.

At the September 11, 2023, special meeting of the CoC Board, a new recusal process was implemented utilizing guidance from the HUD technical assistance coach to ensure CoC Board members recuse themselves from discussion and voting on items for which they are conflicted. During a CoC Board planning meeting, the Office of Care Coordination and the CoC Board officers' considerations for creating a more robust conflict of interest policy and disclosure form for members of the CoC Board and committees, ad hocs, and working groups. **Attachment D** details the Orange County CoC Conflict of Interest Policy and Procedure created in partnership with the Code of Conduct Ad Hoc. Additionally, minor changes to the CoC

Governance Charter are being recommended to ensure consistency and include reference to the CoC Conflict of Interest Policy and Procedure as an attachment to the Governance Charter.

Approval of the Orange County CoC Conflict of Interest Policy and Procedure will create clear expectations for the CoC Board members and demonstrate the Orange County CoC's commitment to the highest standards of integrity, fairness, and conduct. Additionally, the Orange County CoC Conflict of Interest Policy and Procedure will ensure that the Orange County CoC remains compliant with HUD expectations and regulations.

#### **Attachments**

Attachment A – CoC Governance Charter Section V.B.7. – V.C. – Redline Version

Attachment B – CoC Governance Charter – Clean Version

Attachment C – Orange County CoC Code of Conduct

Attachment D – Orange County CoC Conflict of Interest Policy and Procedure

# Orange County CoC - CA - 602 Governance Charter Section V.B.7 – V.C

#### B. Orange County CoC Board

- 7. Continuum of CareCoC Board Conflict of Interest and Recusal ProcessCode of Conduct
  Members must comply with the conflict of interest and recusal process found in
  §578.95 Conflicts of interest in the HEARTH Act and any additional requirements
  per the Continuum of Care Board Governance Charter.
  - 1. Conflict of Interest Members serving on the CoC Board or any of of the CoC Board and any of its committees, or subcommittees, ad hocs and/or and working groups, shall abstain from voting on any issue in which they may be personally vested to avoid a conflict of interest in accordance with County, State and Federal laws, regulations and ordinances and shall refrain from engaging in any behavior that conflicts with the best interest of Countythe CoC. Members must comply with the conflict of interest and recusal process found in the § 578.95 Conflicts of interest of the Homeless Emergency Assistance and Rapid Transition to Housing Act of 2009 (HEARTH Act)¹ and any additional requirements as outline in this the eCharter and the Orange County CoC Conflict of Interest Policy and Procedure (Attachment A).
    - a. Members of the CoC Board-shall not vote nor attempt to influence any other Board Mmember on a matter under consideration by the CoC Board or any of its committees, ad hocs or working groups or subcommittees as follows:
      - Regarding the provision of services by such member (or by an entity that such member represents); or
      - i.
      - **ii.** By providing direct financial benefit to such member or the immediate family of such member; or
      - ii.
      - iii. Engaging in any other activity determined by County, State or Federal law, regulations and ordinances to constitute a conflict of interest.
    - b. <u>Determining Whether a Conflict of Interest Exists</u>—If\_-a question arises as to whether a conflict exists that may prevent a <u>member\_Member\_from</u> voting, the <u>CoC\_Board\_Chairperson</u> or designee may consult with designated <u>Collaborative Applicant staff\_County\_Staff\_</u> to assist <u>them\_in\_making</u> that determination.

<sup>&</sup>lt;sup>1</sup> CFR 24 578.95 § 578.95 Conflicts of Interest: https://www.hudexchange.info/resource/2035/coc-program-interim-rule-formatted-version/

- c. Neither the CoC Board nor any of its <a href="members-Members">members</a> shall promote, directly or indirectly, any political party, political candidate or political activity using the name, emblem or any other identifier of the CoC Board.
- d. No assets or assistance provided by County the Collaborative Applicant to the CoC Board shall be used for sectarian worship, instruction, or proselytization, except as otherwise permitted by law.
- 2. Code of Conduct The mMembers serving on of the CoC Board or any of its committees, ad hocs or working groups, are entrusted with specific responsibilities related to use of public funds invested in addressing homelessness. Board Members are expected to observe the highest standards of ethical conduct in the execution of these responsibilities. In the performance of their duties, CoC Board Members are expected to carry out the mandate of the Orange County CoC to the best of their ability and to maintain the highest standards of integrity while interacting with other members Members of the Board, Orange County CoC representatives, service recipients, service providers, and the public, as outlined in the Orange County CoC Code of Conduct (Attachment B).
  - a. The Orange County CoC prohibits the solicitation and acceptance of gifts or gratuities by the CoC Board, Ranking Committees, ad hocs or working groups, Voting Members, or employees and agents of the Collaborative Applicant from anyone who intends to receive personal benefit or preferential treatment. Violation of any portion of this code—Code of Conduct could subject a CoC Voting Member to immediate termination from membership as determined by the CoC Board;
  - The Orange County CoC promotes impartiality in performing official duties and prohibits any activity representing a conflict of interest. Individuals should not act on a matter if a reasonable person who knew the circumstances of the situation could legitimately question fairness;
  - c. Officers, Voting Members and Committee Members shall Members shall:
    - i. Put forth honest effort in the performance of their duties;
    - Not knowingly make unauthorized commitments or promises of any kind purporting to bind the Orange County CoC without previous CoC Board approval;
    - iii. Disclose waste, fraud, abuse and corruption to the appropriate authorities;
    - iv. Adhere to all laws and regulations that provide equal opportunity to all United States citizens regardless of race, color, religion, sex, gender, sexual orientation, national origin, age, or disability, or any other protected category;

- v. Conduct themselves with courtesy and respect. Personal relationships should not result in special considerations that influence the performance of their official duties in a manner contrary to the interest of the broader Orange County CoC. CoC Board Members and Officers are expected to exercise adequate control and supervision over matters for which they are individually responsible.
- vi. Assure that the resources entrusted to them are used for conducting official business only. Members and Officers of the CoC Board must abide by the Conflict of Interest Policies established for CoC Board operations (See Section V.B.7.1.).
- vii. Protect any confidential information provided to, or generated by, the activities of the Orange County CoC; and
- viii. Not use confidential information of the Orange County CoC for any purpose or disclose such confidential information to any third party, except as necessary to perform their duties and responsibilities as members of the CoC Board.
- 3. Termination Policy Any CoC Board-Member, or the entire CoC Board, may be removed for cause by a two-thirds (2/3) vote of the Orange County CoC Voting Membership at a specially called meeting. Cause is constituted by a violation of the Ceonflict of Linterest regulations or a violation of the Code of Conduct and ethics.

#### C. Orange County CoC General Membership

<u>Coc General</u> Membership is based upon organizations within the Geographic Area participating in the responsibilities of the Orange County CoC by having organizational representatives actively participate in CoC <u>boardBoard</u>, committees, <u>ad hocs</u> and working groups.

As noted in § 578.5 Establishing the Continuum of Care CoC. Relevant organizations will include:

"nonprofit Nonprofit homeless assistance providers, victim service providers, faith-based organizations, governments, businesses, advocates, public housing agencies, school districts, social service providers, mental health agencies, hospitals, universities, affordable housing developers, law enforcement, and organizations that serve veterans and homeless and formerly homeless individuals."

Additionally, the Orange County CoC will strive to ensure representation from diverse and public agencies including those dedicated to behavior health; substance use recovery services; health, employment training and development, youth, the two-spirit, lesbian, gay, bisexual, trans, queer, questioning, intersex, asexual/aromantic and all other

<u>sexual orientations and genders (2SLGBTQQIA+)</u> <u>LGBTQ</u>-community,—; and housing and community development.

#### a. Nominations for Orange County CoC General Membership

A public invitation within the Geographic Areas of the CoC will be extended annually for new members to join in accordance with the HEARTH Act as described in § 578.7 Responsibilities of the Continuum of CareCoC.

#### b. General Membership Terms

There is no term limit. Membership, however, may be terminated by the Orange County CoC in accordance with subsection I. Removal below.

#### c. Continuum of Care Meetings

The Orange County CoC will hold meetings of the full membership with published agendas at least twice a year. The Orange County Service Provider Forum serves to facilitate CoC full membership meetings.

#### d. Quorum

A number equal to a majority of those belonging to the Orange County CoC will constitute a quorum for the transaction of business at any general membership meeting.

#### e. Voting

At all meetings, business items may be decided by arriving at a consensus. If a vote is necessary, all votes will be by voice or ballot at the will of the majority in attendance. The exception to this rule is a vote to elect CoC Board members Members, in this case a vote will be held by secret ballot. Each active organization will have one vote given by one representative even when more than one organizational representative is present. No active organization may vote on any item which presents a real or perceived conflict-of-interest.

#### f. Conflict of Interest

<u>Coc General</u> Members must comply with the conflict of interest and recusal process found in the § 578.95 Conflicts of interest of the Homeless Emergency Assistance and Rapid Transition to Housing Act of 2009 (HEARTH Act)<sup>2</sup> and any additional requirements as outline in this charter the Charter and the Orange County Coc Conflict of Interest Policy and Procedure (Attachment A).

"(a) <u>Procurement</u>. For the procurement of property (goods, supplies, or equipment) and services, the recipient and its subrecipients must comply with the codes of conduct and conflict-of-interest requirements under 24 CFR 85.36 (for governments) and 24 CFR 84.42 (for private nonprofit organizations).

<sup>&</sup>lt;sup>2</sup> CFR 24 578.95 § 578.95 Conflicts of Interest: https://www.hudexchange.info/resource/2035/coc-program-interim-rule-formatted-version/

- (b) <u>Continuum of Care board members</u>. No Continuum of Care board member may participate in or influence discussions or resulting decisions concerning the award of a grant or other financial benefits to the organization that the member represents.
- (c) Organizational conflict. An organizational conflict of interest arises when, because of activities or relationships with other persons or organizations, the recipient or subrecipient is unable or potentially unable to render impartial assistance in the provision of any type or amount of assistance under this part, or when a covered person's, as in paragraph (d)(1) of this section, objectivity in performing work with respect to any activity assisted under this part is or might be otherwise impaired. Such an organizational conflict would arise when a board member of an applicant participates in decision of the applicant concerning the award of a grant, or provision of other financial benefits, to the organization that such member represents. It would also arise when an employee of a recipient or subrecipient participates in making rent reasonableness determinations under § 578.49(b)(2) and § 578.51(g) and housing quality inspections of property under § 578.75(b) that the recipient, subrecipient, or related entity owns.
- (d) Other conflicts. For all other transactions and activities, the following restrictions apply:
  - (1) No covered person, meaning a person who is an employee, agent, consultant, officer, or elected or appointed official of the recipient or its subrecipients and who exercises or has exercised any functions or responsibilities with respect to activities assisted under this part, or who is in a position to participate in a decision-making process or gain inside information with regard to activities assisted under this part, may obtain a financial interest or benefit from an assisted activity, have a financial interest in any contract, subcontract, or agreement with respect to an assisted activity, or have a financial interest in the proceeds derived from an assisted activity, either for him or herself or for those with whom he or she has immediate family or business ties, during his or her tenure or during the one year period following his or her tenure.
  - (2) Exceptions. Upon the written request of the recipient, HUD may grant an exception to the provisions of this section on a case by case basis, taking into account the cumulative effects of the criteria in paragraph (d)(2)(ii) of this section, provided that the recipient has satisfactorily met the threshold requirements of paragraph (d)(2)(ii) of this section.
    - (i) Threshold requirements. HUD will consider an exception only after the recipient has provided the following documentation:
      - (A) Disclosure of the nature of the conflict, accompanied by a written assurance, if the recipient is a government, that there has been public disclosure of the conflict and a description of how the public disclosure was made; and if

the recipient is a private nonprofit organization, that the conflict has been disclosed in accordance with their written code of conduct or other conflict of interest policy; and

(B) An opinion of the recipient's attorney that the interest for which the exception is sought would not violate State or local law, or if the subrecipient is a private nonprofit organization, the exception would not violate the organization's internal policies.

(ii) Factors to be considered for exceptions. In determining whether to grant a requested exception after the recipient has satisfactorily met the threshold requirements under paragraph (c)(3)(i) of this section, HUD must conclude that the exception will serve to further the purposes of the Continuum of Care program and the effective and efficient administration of the recipient's or subrecipient's project, taking into account the cumulative effect of the following factors, as applicable:

- (A) Whether the exception would provide a significant cost benefit or an essential degree of expertise to the program or project that would otherwise not be available;
- (B) Whether an opportunity was provided for open competitive bidding or negotiation;
- (C) Whether the affected person has withdrawn from his or her functions, responsibilities, or the decision making process with respect to the specific activity in question;
- (D) Whether the interest or benefit was present before the affected person was in the position described in paragraph (c)(1) of this section;
- (E) Whether undue hardship will result to the recipient, the subrecipient, or the person affected, when weighed against the public interest served by avoiding the prohibited conflict;
- (F) Whether the person affected is a member of a group or class of persons intended to be the beneficiaries of the assisted activity, and the exception will permit such person to receive generally the same interests or benefits as are being made available or provided to the group or class; and
- (G) Any other relevant considerations.

#### g. Code of Conduct

Members will ensure a commitment to the Orange County CoC Code of Conduct (Attachment B).

<del>g.</del>h. Removal

Any <u>member-CoC General Member</u> of the Orange County CoC may be removed by a two-thirds majority of all organizations present during a scheduled meeting.

### Orange County CoC - CA - 602 Governance Charter

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<u>Introduction:</u> In accordance with the Homeless Emergency Assistance and Rapid Transition to Housing Act of 2009 (the "HEARTH Act") which was enacted into law on May 20, 2009, the Orange County Continuum of Care in consultation with the Collaborative Applicant (County of Orange), Continuum of Care and Emergency Solution Grant funded agencies and Homeless Management Information System ("HMIS") Lead Agency has developed a governance charter which includes procedures and policies needed to comply with the HEARTH Act requirements as prescribed by U.S. Department of Housing and Urban Development (HUD); and a code of conduct and recusal process for the board, its chair(s), and any person acting on behalf of the board.

In addition to HEARTH Act compliance and in alignment with the Regional System of Care, the Continuum of Care ("CoC") will operate to enhance, inform and implement services addressing the complex case management and housing needs of individuals and families experiencing homelessness in Orange County. Services supported by the Orange County CoC will also demonstrate best practices and evidence-based practices ensuring a client-centered approach, client choice and client rights and responsibilities are clear and service standards are consistently met.

The Orange County CoC designates the County of Orange as the collaborative applicant and fiscal entity for administering planning and funding for homelessness assistance program throughout the Orange County CoC.

#### I. Name:

The technical name of the organization is CoC CA-602 hereinafter referred to as the "Orange County CoC".

#### II. Geographic Boundaries:

The Orange County CoC covers all the geography within the boundaries of Orange County, including its 34 cities and unincorporated areas as regionalized within North, Central and South Service Planning Areas.

#### III. <u>Purpose:</u>

The Orange County CoC serves as the locally-designated primary decision-making group whose purpose and scope is to implement the Continuum of Care program (the "CoC") which is authorized by subtitle C of title IV of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11381-11389). As noted in CFR 24 Part 578.1 Purpose and scope of the HEARTH Act, the program is designed to:

- A. Promote communitywide commitment to the goal of ending homelessness through regional coordination and collaboration;
- B. Advocate for funding and resources to end homelessness and provide funding for proven efforts by nonprofit providers and local governments to quickly rehouse people experiencing homelessness, while minimizing the trauma and dislocation caused to homeless individuals, families, and communities by homelessness;
- C. Promote access to and effective utilization of mainstream programs by homeless individuals and families; and

D. Promote implementation of best practices and evidence-based approaches to homeless programing and services.

#### IV. Responsibilities of the Orange County CoC

The four major responsibilities of the Orange County CoC consists of:

- 1. Operating the Continuum of Care,
- 2. Designating and operating an HMIS for the Continuum of Care,
- 3. Planning for the Continuum of Care, and
- 4. Preparing an application for funds which is in accordance with § 578.7 Responsibilities of the Continuum of Care and in the HEARTH Act and § 578.79.

#### A. Operating the Continuum of Care.

The Orange County CoC will:

- 1. Hold meetings of the full membership, with published agendas, at least semi-annually;
- 2. Make a public invitation for new members to join available within the geographic area at least annually;
- 3. Adopt and follow a written process to select a board to act on behalf of the CoC. The process must be reviewed, updated, and approved by the CoC at least every five (5) years;
- 4. Establish committees, subcommittees and ad hoc groups to address specific functions of the Orange County CoC, as needed;
- 5. Work with the Collaborative Applicant to develop and update annually a governance charter, which will include all procedures and policies needed to comply with HUD mandates, HEARTH Act regulations and a code of conduct and recusal process for the board, its chair(s), and any person acting on behalf of the board;
- 6. Consult with recipients and subrecipients to establish performance targets appropriate for population and program type, monitor Continuum of Care and Emergency Solutions Grant funded agencies performance, evaluate outcomes, and take action to address poor performers;
- 7. Evaluate outcomes of projects funded under the Emergency Solutions Grants program and the Continuum of Care program, and report performance measures to HUD as required;
- 8. In consultation with recipients of Emergency Solutions Grants program funds within the geographic area, establish and operate a Coordinated Entry System that provides an initial, comprehensive assessment of the needs of individuals and families for housing and services. The CoC must maintain specific policy to guide the operation of the Coordinated Entry System on how its system addresses the needs of individuals and families who are fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, or stalking, but who are seeking shelter or services from nonvictim service providers in compliance with any requirements established by HUD Notice; and

- 9. In consultation with recipients of Emergency Solutions Grants program funds within the geographic area, establish and consistently follow written standards for providing Continuum of Care assistance. At a minimum, these written standards must include:
  - a. Policies and procedures for evaluating individuals' and families' eligibility for assistance;
  - b. Policies and procedures for determining and prioritizing which eligible individuals and families will receive transitional housing assistance;
  - c. Policies and procedures for determining and prioritizing which eligible individuals and families will receive rapid rehousing assistance;
  - d. Standards for determining what percentage or amount of rent each program participant must pay while receiving rapid rehousing assistance;
  - e. Policies and procedures for determining and prioritizing which eligible individuals and families will receive permanent supportive housing assistance; and
  - f. Where the CoC is designated a high-performing community, as described in Subpart G, policies and procedures set forth in 24 CFR 576.400(e)(vi), (e)(vii), (e)(viii), and (e)(ix).
- B. <u>Designating and operating a Homeless Management Information System.</u> The Orange County CoC will:
  - 1. Designate a single Homeless Management Information System (HMIS) for the geographic area;
  - 2. Designate an eligible applicant to manage the CoC's HMIS, which will be known as the HMIS Lead;
  - 3. Review, revise and approve a privacy plan, security plan, and data quality plan for the CoC HMIS;
  - 4. Ensure consistent participation of recipients and subrecipients in the HMIS;
  - 5. Ensure the HMIS is administered in compliance with requirements prescribed by HUD;
  - 6. Ensure the HMIS operates efficiently and effectively to promote HUD funded and non-funded agency participation, system coordination, and utilization and performance is achieved; and
  - 7. Ensure that HMIS captures the Coordinated Entry System Core Elements of Access, Assessment, Prioritization and Referral through program participation by recipients and subrecipients.
- C. Continuum of Care Policies, Procedures and Standards

The Orange County CoC will:

1. Have a Policies, Procedures and Standards Committee that meets at least two times a year or as needed for the review of policies, procedures and standards of the Orange County Continuum of Care;

- Have its various committees, subcommittees, and ad hocs proposed drafts, revisions and/or updates to policies, procedures and/ or standards be submitted to the Policies, Procedures and Standards Committee;
- 3. Have all proposed policies, procedures and standards reviewed and vetted by the Policies and Standards Committee to ensure adherence to the HEARTH Act, HUD Notices and regulations, best practices and evidenced-based approaches, prior to being presented to the CoC Board for adoption; and
- 4. Engage the public, including homeless and formerly homeless individuals, in policy and standards development and/or revisions that affect the operations of the CoC and ESG funded programs.

#### D. Continuum of Care Planning.

The Orange County CoC and the Collaborative Applicant (County of Orange) will develop a plan that includes:

- Coordinating the implementation of a housing and service system within its geographic area that meets the needs of the homeless individuals, including unaccompanied youth, and families. At a minimum, this system encompasses the following:
  - a. Outreach, engagement, and assessment;
  - b. Shelter, housing, and supportive services;
  - c. Prevention and diversion strategies.
- 2. Planning for and conducting an annual shelter homeless count and a biennial unsheltered homeless count by Service Planning Area that meets the following requirements:
  - Homeless persons who are living in a place not designed or ordinarily used as a regular sleeping accommodation for humans must be counted as unsheltered homeless persons;
  - b. Persons living in emergency shelters and transitional housing projects must be counted as sheltered homeless persons; and
  - c. Other requirements established by HUD Notice or to meet local objectives.
- The HMIS Lead Agency will assist the Collaborative Applicant in conducting an annual gaps analysis of the homeless needs and services available within the geographic area and/or Service Planning Areas;
- 4. Providing information required to complete the Consolidated Plan(s) within the CoC's geographic area;
- 5. Consulting with State and local government Emergency Solutions Grants program recipients within the CoC's geographic area on the plan for allocating Emergency Solutions Grants program funds and reporting on and evaluating the performance of

Emergency Solutions Grants program recipients and subrecipients. Emergency Solutions Grant entitlements include:

- County of Orange
- Santa Ana
- Anaheim
- Garden Grove

#### E. Annual Competitive Application for Continuum of Care Funding

The Orange County CoC will:

- 1. Design, operate, and follow a collaborative process for the development of applications and approve the submission of applications in response to a Notice of Funding Availability (NOFA) published by HUD;
- 2. Establish priorities for funding proposals to meet needs within in the geographic area;
- 3. Support the Collaborative Applicant in compiling the required application information from all projects within the geographic area that the CoC has selected for funding; and
- 4. Retains all of its responsibilities, even if it designates one or more eligible applicants other than itself to apply for funds on behalf of the CoC. This includes approving the CoC application.

#### V. Orange County CoC Structure:

The operations and management of the Orange County CoC and its responsibilities are structured in four segments.

#### A. CoC Collaborative Applicant and Fiscal Agent

The Orange County CoC designates the County of Orange as Collaborative Applicant and Planning Grant recipient for homelessness assistance programs throughout the Orange County CoC. The County of Orange will comply with the provisions of 24 CFR 578.7, including coordinating with the development of the CoC system, CoC planning, Coordinated Entry System, HMIS and the support of the various functions and activities as required by the HEARTH Act.

In addition, the Orange County CoC Board designates the County of Orange as administrative and fiscal entity for homeless funding to support the development of the System of Care. The County of Orange is the administrative and fiscal entity for state and local funding from homeless programming that designates the CoC as the eligible applicant and requires the local government entity to be the fiscal agent.

#### B. Orange County CoC Board

As noted in §578.5(b) of the HEARTH Act, "The Continuum of Care must establish a board to act on behalf of the Continuum using the process established as a requirement by § 578.7(a)(3) and must comply with the conflict-of-interest requirements at § 578.95(b)."

The Continuum of Care Board is therefore acting on behalf of the members of the Orange County CoC. To this end, the Orange County CoC will strategically comprise a governing board that represents the stakeholder groups enumerated in the HEARTH Act which require the CoC Board to be representative of relevant organizations and of projects serving homeless subpopulations within Orange County, including at least one (1) homeless or formerly homeless individual.

#### 1. Continuum of Care Board Responsibilities

The Continuum of Care Board will:

- a. Conduct the hands-on work and facilitate the committees, subcommittees and ad hoc groups of the Orange County CoC. Every member of the CoC Board must serve on a minimum of one committee;
- b. Build community awareness of the needs of all homeless and at-risk populations identified in the county;
- c. Ensure, to the greatest extent possible, access to services by the subpopulations enumerated in this charter;
- d. Ensure relevant organizations and projects serving various homeless and at risk subpopulations are represented in the planning and decision-making for the overall coordination of homeless services Continuum of Care;
- e. Ensure Regional Coordination and collaborative work across the CoC through the use of the Coordinated Entry System;
- f. Coordinate the CoC Programs and set goals and priorities for ending homelessness in Orange County;
- g. Approve Orange County CoC policies as recommended by service providers and/or Committees;
- Create committees, subcommittees and ad hoc groups necessary for the proper and efficient functioning of the Orange County CoC, including the CoC program Notice of Funding Opportunity (NOFO); and
- Dissolve committees, subcommittees and ad hoc groups, if they are determined to be unnecessary for the proper and efficient functioning of the Orange County CoC.

#### 2. <u>Continuum of Care Board Composition</u>

The CoC Board is comprised of an odd number of members, between seventeen (17) to twenty-one (21) members in total, who are elected by the voting General Membership. A quorum consists of fifty percent (50%) plus one (+1) voting members present. The CoC Board shall be comprised of members that provide a well-balanced perspective with multiple identities, experiences, and backgrounds to best lead the response to homelessness in the Orange County CoC.

#### The CoC Board designations are:

- a. The CoC Board includes three (3) Officers, who shall be elected by the CoC Board each year. These positions include:
  - Chair: Responsible for leading the monthly CoC Board meetings and facilitating the work of the Orange County CoC, as determined in this Charter.
  - ii. Vice-Chair: Responsible for chairing CoC Board meetings in the absence of Chair or when Chair must recuse themself
  - iii. Secretary: Responsible for tracking attendance and motions for CoC Board meetings, reviewing the draft CoC Board meeting minutes, and chairing CoC Board meetings in the absence of both the Chair and Vice Chair, or when Chair and Vice Chair must recuse themselves
- b. The CoC Board shall have an odd number of members with seventeen (17) to twenty-one (21) total CoC Board member seats in any given year. By January 2025, the makeup of the CoC Board shall include at least the following number of people with each of these identities, experiences, and backgrounds. One person may represent more than one of these identities, experiences, and backgrounds.
  - i. People who have experienced homelessness or housing instability. By January 2025, at least 30% of the CoC Board must be comprised of people with lived experience, though the CoC Board can prioritize including more in any given year. In January 2024, the Board must include at least 4 people with lived experience. This includes:
    - 1. One (1) seat will be determined by the Lived Experience Advisory Committee (LEAC). This could be the LEAC chair or someone else.
    - 2. It is important to the CoC Board that people with lived experience represent an array of household and age makeups. However, because some people with lived experience may not want to disclose that experience publicly, there are no required seats for people from specific household types or age groups. Ideally, the Board is recommended but not required to include at least one person from each of the following groups:
      - a. Lived experience of homelessness as a Transitional Age Youth (TAY) in the last 5 years
      - b. Lived experience of homelessness as a single adult
      - c. Lived experience of homelessness with their family

- d. Lived experience of homelessness as an older adult
- ii. People with identities and experiences that reflect the diversity of the CoC. By January 2025, the CoC Board must include at least the following number of people with each of the following identities or experiences. This includes Board members who have and have not experienced homelessness:
  - 1. Black [at least two (2)]
  - 2. Indigenous or Native American [at least two (2)]
  - 3. Person of Color (including but not limited to people who are: Asian, Asian-American, Pacific Islander, Native Hawaiian, Latino/a/e/x, Central American, South American, Caribbean, Middle Eastern, North African) [at least three (3)]
  - 4. LGBTQIA+ [at least two (2)], including at least one (1) person who identifies as LGBTQIA+ based on their:
    - a. Sexual orientation: Lesbian, gay, bi, queer+
    - b. Gender identity: Trans, non-binary, intersex, non-conforming+
  - 5. Disabled and/or neurodivergent [at least two (2)]
  - 6. Veteran/military service experience or part of a veteran/military service family [at least one (1)]
  - 7. Experience of domestic violence/intimate partner violence [at least one (1)]
  - 8. Older adult [at least one (1)]
- iii. People with personal or professional experience with:
  - 1. Veteran/military service-focused agency [at least one (1)]
  - 2. Emergency Solutions Grant (ESG) Program funded agency or recipient agency [at least one (1)]
  - 3. Public Housing Agency (PHA) [at least one (1)]
  - 4. Domestic violence agency [at least one (1)]
  - 5. Education field / McKinney-Vento liaison [at least one (1)]
  - 6. Behavioral health field [at least one (1)]
  - 7. Faith-based organization or community [at least one (1)]
  - 8. Health care field [at least one (1)]
  - 9. Affordable housing development background [at least one (1)]
  - 10. People with experience with the following parts of the system. Ideally, the CoC Board will include members who represent all parts of the system, but at minimum the CoC Board must include members who represent at least three (3) of the following:
    - a. Diversion
    - b. Street Outreach
    - c. Prevention
    - d. Emergency Shelter
    - e. Rapid Rehousing
    - f. Permanent Supportive Housing

- g. TAY Agency
- h. Family Agency

#### c. Continuum of Care Board Support

- Collaborative Applicant As the Collaborative Applicant the Continuum of Care Manager and/or other County of Orange staff will facilitate the Continuum of Care Board business and will utilize resources to continue the development of the CoC system.
- ii. HMIS Lead Agency The HMIS Lead Agency will assist the Collaborative Applicant in providing CoC utilization, performance and gaps data and regional Service Planning Area resource information to the CoC Board.
- iii. Coordinated Entry System Lead Agency The Coordinated Entry System Lead Agency will assist the Collaborative Applicant in providing performance and gaps data information to the CoC Board.

#### 3. Continuum of Care Board Selection Process

In advance of each term expiration, the following steps are to be completed to select new CoC Board Members:

- a. A Nominating Ad Hoc of at least six (6) people will be appointed annually by the CoC Board Chair.
  - i. At least one (1) member of the Nominating Ad Hoc will be a CoC Board member whose seat is not up for election.
  - ii. At least one (1) member of the Nominating Ad Hoc will be a Voting General Member or represent an organization that has a Voting General Member.
  - iii. At least four (4) members of the Nominating Ad Hoc will not be current CoC Board members.
- b. The Nominating Ad Hoc will review the CoC Governance Charter (Charter) and make any proposed revisions needed to ensure the CoC Board composition, selection process, and qualifications align with the community's priorities and the identities, background, and experiences of key partners, including people with lived experience, in the community. The Nominating Ad Hoc will review the most recently available data to provide due diligence to ensure that the CoC Board membership identity, background, and experience recommendations align with current trends in who experiences homelessness in Orange County. The recommended Charter changes will go to the CoC Board for approval. Should the CoC Board provide feedback or recommendations to the proposed changes, the Nominating Ad Hoc will review feedback and incorporate the CoC Board recommendations into the Charter to inform the nomination and election process. In the event that the Nominating Ad Hoc is not in agreement with the CoC Board feedback and recommendations to the Charter, the Nominating Ad Hoc will submit a new version of the Charter for the CoC Board to review and approve before the rest of the CoC Board nomination and election process moves forward.
- c. The Nominating Ad Hoc will support the Collaborative Applicant in outreach to potential CoC Board candidates to make them aware of the upcoming CoC Board

- election. These outreach efforts will help ensure adequate representation of identities, backgrounds, and experiences listed in the CoC Board composition.
- d. The Voting General Membership will be notified of the nomination period, start and end, as well as the process to nominate a candidate or express interest in being a candidate.
- e. The Nominating Ad Hoc will support the Collaborative Applicant in reviewing submitted applications and verifying qualifications and identities, background, and experience of all candidates who apply to serve as CoC Board Members or Officers. The Nominating Ad Hoc will interview all applicants who appear to meet minimum qualifications and refer all applicants whom they verify to meet minimum qualifications to the CoC General Membership as qualified candidates.
- f. The CoC General Membership will vote by secret ballot on the slate of qualified candidates. The Nominating Ad Hoc will utilize a prioritization tool that identifies candidates with the highest votes and ensures desired representation of various identities, experiences, and backgrounds for the CoC Board membership. The selected candidates will be presented to the CoC Board for ratification.
- g. The Lived Experience Advisory Committee (LEAC) will select one person to represent them on the CoC Board. The CoC General Membership will not vote on this person's participation on the CoC Board.
- h. The same process as outlined above in items a. through f. will be completed to fill any vacancies left by a member before the expiration of the term of that member, should the designated CoC Board composition require their seat to be filled. Appointments made to fill a vacancy left by a member before the expiration of the term of that member shall be for the remaining term of that member.
- i. The traditional nominating and election timeline is as follows:
  - i. August/September CoC Board Chair appoints Nominating Ad Hoc
  - ii. September/October Nominating Ad Hoc convenes to review and update sections of the Charter that pertain to the CoC Board composition, selection process, and qualifications
  - iii. October/November Nominating Ad Hoc outreaches to potential CoC Board candidates. The Nominating Ad Hoc will interview eligible CoC Board candidates who meet criteria.
  - iv. November/December Candidates who moved forward based on their interview are presented to the CoC General Membership for voting/election.
  - v. December CoC Board ratifies slate of elected candidates by the CoC General membership.
  - vi. January CoC Board seating takes place. Outgoing CoC Board and Board staff will provide training and orientation for incoming CoC Board.
- j. At the first meeting of the calendar year, the CoC Board will elect the Board Officers (Chair, Vice-Chair and Secretary) to serve for one-year (1) terms. CoC Board Officers may serve for more than one (1) term.
- 4. Continuum of Care Board Qualifications

All CoC Board members must bring a commitment to the work to end homelessness using best practices adopted locally. CoC Board members with lived experience of homelessness who are not also representing a local organization will be compensated for their time and expertise using the CoC's current compensation methods and rates.

- 1. The Orange CoC Board Members and Officers are selected to represent various identities and personal and professional backgrounds, experiences, and entities. As a whole, the Board should:
  - i. Be diverse and reflect the identities, backgrounds, and experiences of people who experience homelessness in Orange County;
  - ii. Have complementary skill sets;
  - iii. Represent a balance of community partners in the region; and
  - iv. Willingness to collaborate with other potential CoC Board Members and bring in new leaders.
- b. Potential and current CoC Board Members must be current voting General Members who demonstrate:
  - i. A high level of ethical behavior, including compliance with the Conflict of Interest and Recusal process as defined in this Charter;
  - ii. Working knowledge of, compassion about, and commitment to:
    - 1. ending homelessness
    - 2. furthering equity and inclusion within the CoC Board and across the CoC's work.
  - iii. Leadership and collaborative spirit in the best interest of the Orange County CoC.
  - iv. Willingness and ability to consistently attend meetings and participate in Committees.
- c. All CoC Board members must attend at least seventy-five percent (75%) of meetings each year and not be absent for three (3) consecutive meetings in order to remain in good standing. All CoC Board members must also participate in at least one (1) committee, working group, or ad-hoc, and attend at least seventy-five percent (75%) of committee meetings. Board Members and Officers failing to meet the attendance standard will be subject to removal by majority vote fifty percent plus one (50% + 1) of the CoC Board.

#### 5. <u>Continuum of Care Board Meetings</u>

 All meetings will be open to the public except as otherwise determined by the CoC Board. Any person who attends an Orange County CoC meeting may be asked by the CoC Board Chair to leave if the person is disruptive; if a conflict of interest applies; or if an agenda business item(s) is deemed by the CoC Board Chair to be of such nature that it involves only Orange County CoC closed session business.

- 2. Robert's Rules of Order Abridged-Revised will guide the process during all meetings.
- 3. An annual calendar of the CoC Board meetings will be recommended to the CoC Board for adoption at the CoC Board meeting in October and presented at the Service Provider Forum meeting in November. The CoC Board meetings calendar will be distributed to all members electronically and published on the County of Orange – Homeless Services website.

#### 6. <u>Continuum of Care Board Documentation</u>

- 1. The Orange County CoC Board will conduct and transact business in a fair and transparent manner. To this end, the CoC Board will maintain records of all Orange County Continuum of Care agendas and minutes and make these available upon request.
- 2. The Collaborative Applicant will keep record of all HEARTH Act policies, calendars, meeting minutes, and records.

#### 7. <u>CoC Board Conflict of Interest and Code of Conduct</u>

- 1. Conflict of Interest Members serving on the CoC Board or any of its committees, ad hocs and/or working groups, shall abstain from voting on any issue in which they may be personally vested to avoid a conflict of interest in accordance with County, State and Federal laws, regulations and ordinances and shall refrain from engaging in any behavior that conflicts with the best interest of the CoC. Members must comply with the conflict of interest and recusal process found in the § 578.95 Conflicts of interest of the HEARTH Act<sup>1</sup> and any additional requirements as outline in the Charter and the Orange County CoC Conflict of Interest Policy and Procedure (Attachment A).
  - a. Members shall not vote nor attempt to influence any other Member on a matter under consideration by the CoC Board or any of its committees, ad hocs or working groups as follows:
    - i. Regarding the provision of services by such member (or by an entity that such member represents); or
    - ii. By providing direct financial benefit to such member or the immediate family of such member; or
    - iii. Engaging in any other activity determined by County, State or Federal law, regulations and ordinances to constitute a conflict of interest.
  - b. Determining Whether a Conflict of Interest Exists If a question arises as to whether a conflict exists that may prevent a Member from voting, the

<sup>&</sup>lt;sup>1</sup> CFR 24 578.95 § 578.95 Conflicts of Interest: <a href="https://www.hudexchange.info/resource/2035/coc-program-interim-rule-formatted-version/">https://www.hudexchange.info/resource/2035/coc-program-interim-rule-formatted-version/</a>

- CoC Board Chair or designee may consult with designated Collaborative Applicant staff to assist in making that determination.
- c. Neither the CoC Board nor any of its Members shall promote, directly or indirectly, any political party, political candidate or political activity using the name, emblem or any other identifier of the CoC Board.
- d. No assets or assistance provided by the Collaborative Applicant to the CoC Board shall be used for sectarian worship, instruction, or proselytization, except as otherwise permitted by law.
- 2. Code of Conduct Members serving on the CoC Board or any of its committees, ad hocs or working groups, are entrusted with specific responsibilities related to use of public funds invested in addressing homelessness. Members are expected to observe the highest standards of ethical conduct in the execution of these responsibilities. In the performance of their duties, Members are expected to carry out the mandate of the Orange County CoC to the best of their ability and to maintain the highest standards of integrity while interacting with other Members, Orange County CoC representatives, service recipients, service providers, and the public, as outlined in the Orange County CoC Code of Conduct (Attachment B).
  - a. The Orange County CoC prohibits the solicitation and acceptance of gifts or gratuities by the CoC Board, committees, ad hocs or working groups, Voting Members, or employees and agents of the Collaborative Applicant from anyone who intends to receive personal benefit or preferential treatment. Violation of any portion of this Code of Conduct could subject a CoC Voting Member to immediate termination from membership as determined by the CoC Board;
  - b. The Orange County CoC promotes impartiality in performing official duties and prohibits any activity representing a conflict of interest. Individuals should not act on a matter if a reasonable person who knew the circumstances of the situation could legitimately question fairness;

#### c. Members shall:

- i. Put forth honest effort in the performance of their duties;
- Not knowingly make unauthorized commitments or promises of any kind purporting to bind the Orange County CoC without previous CoC Board approval;
- iii. Disclose waste, fraud, abuse and corruption to the appropriate authorities;
- iv. Adhere to all laws and regulations that provide equal opportunity to all United States citizens regardless of race, color, religion, sex, gender,

- sexual orientation, national origin, age, or disability, or any other protected category;
- v. Conduct themselves with courtesy and respect. Personal relationships should not result in special considerations that influence the performance of their official duties in a manner contrary to the interest of the broader Orange County CoC. Members are expected to exercise adequate control and supervision over matters for which they are individually responsible.
- vi. Assure that the resources entrusted to them are used for conducting official business only. Members of the CoC Board must abide by the Conflict of Interest Policies established for CoC Board operations (See Section V.B.7.1.).
- vii. Protect any confidential information provided to, or generated by, the activities of the Orange County CoC; and
- viii. Not use confidential information of the Orange County CoC for any purpose or disclose such confidential information to any third party, except as necessary to perform their duties and responsibilities as members of the CoC Board.
- 3. Termination Policy Any Member, or the entire CoC Board, may be removed for cause by a two-thirds (2/3) vote of the Orange County CoC Voting Membership at a specially called meeting. Cause is constituted by a violation of the Conflict of Interest regulations or a violation of the Code of Conduct.

#### C. CoC General Membership

CoC General Membership is based upon organizations within the Geographic Area participating in the responsibilities of the Orange County CoC by having organizational representatives actively participate in CoC Board, committees, ad hocs and working groups.

As noted in § 578.5 Establishing the CoC. Relevant organizations will include:

"Nonprofit homeless assistance providers, victim service providers, faith-based organizations, governments, businesses, advocates, public housing agencies, school districts, social service providers, mental health agencies, hospitals, universities, affordable housing developers, law enforcement, and organizations that serve veterans and homeless and formerly homeless individuals."

Additionally, the Orange County CoC will strive to ensure representation from diverse and public agencies including those dedicated to behavior health; substance use recovery services; health; employment training and development; youth; the two-spirit, lesbian, gay, bisexual, trans, queer, questioning, intersex, asexual/aromantic and all other sexual

orientations and genders (2SLGBTQQIA+) community; and housing and community development.

#### a. Nominations for Orange County CoC General Membership

A public invitation within the Geographic Areas of the CoC will be extended annually for new members to join in accordance with the HEARTH Act as described in § 578.7 Responsibilities of the CoC.

#### b. General Membership Terms

There is no term limit. Membership, however, may be terminated by the Orange County CoC in accordance with subsection I. Removal below.

#### c. Continuum of Care Meetings

The Orange County CoC will hold meetings of the full membership with published agendas at least twice a year. The Orange County Service Provider Forum serves to facilitate CoC full membership meetings.

#### d. Quorum

A number equal to a majority of those belonging to the Orange County CoC will constitute a quorum for the transaction of business at any general membership meeting.

#### e. Voting

At all meetings, business items may be decided by arriving at a consensus. If a vote is necessary, all votes will be by voice or ballot at the will of the majority in attendance. The exception to this rule is a vote to elect Members, in this case a vote will be held by secret ballot. Each active organization will have one vote given by one representative even when more than one organizational representative is present. No active organization may vote on any item which presents a real or perceived conflict-of-interest.

#### f. Conflict of Interest

CoC General Members must comply with the conflict of interest and recusal process found in the § 578.95 Conflicts of interest of HEARTH Act<sup>2</sup> and any additional requirements as outline in the Charter and the Orange County CoC Conflict of Interest Policy and Procedure (Attachment A).

#### g. Code of Conduct

Members will ensure a commitment to the Orange County CoC Code of Conduct (Attachment B).

#### h. <u>Removal</u>

Any CoC General Member of the Orange County CoC may be removed by a twothirds majority of all organizations present during a scheduled meeting.

<sup>&</sup>lt;sup>2</sup> CFR 24 578.95 § 578.95 Conflicts of Interest: https://www.hudexchange.info/resource/2035/coc-program-interim-rule-formatted-version/

#### D. <u>Collaboration with Commission to End Homelessness</u>

The Commission to End Homelessness focuses on regional policy and implementation strategies, affordable housing development, data and gaps analysis, best practice research, social policy and systemic change to promote an effective response to homelessness within the County of Orange. The CoC Board will regularly provide information and recommendations around CoC funded homeless programs to the Commission to End Homelessness. This will ensure regional alignment of efforts to resolve homelessness.

- 1. The CoC Board will collaborate with the Commission to End Homelessness to:
  - a. Address gaps within the System of Care;
  - b. Strengthen operational performance;
  - c. Ensure regional access and alignment;
  - d. Receive expertise related to each System of Care component in support of the CoC System integration objectives; and
  - e. Identify, secure and prioritize funding opportunities that provide system enhancements within the five components of the System of Care" Community Corrections, Behavioral Health, Healthcare, housing, Benefits and Support Services.
- 2. The CoC Board will at least annually report to the Commission to End Homelessness on the progress of the Orange County CoC. These reports may include:
  - a. HUD System Performance Measures (SPM) Report
  - b. Housing Inventory Chart (HIC)
  - c. Gaps Analysis Reports
  - d. Point-in Time (PIT) Count (unsheltered biennially and sheltered annually)
  - e. Funding priorities, grants and funding awards from federal and state government
  - f. Any other reports requested by the Commission to End Homelessness to help further system of care policy recommendations and regional system development.
- 3. The chairperson of the CoC Board and the Commission to End Homelessness may establish ad hoc committees to provide recommendations regarding time-limited tasks that support the goals of the Commission to End Homelessness and assist in the functions of the CoC Board.

4. Non-conflicted Commission to End Homelessness members may participate on review panels concerning the award of a grant or other program funding related to the CoC when there is a conflict of interest among CoC Board members.

#### VI. Continuum of Care Legal Entity

The County of Orange is the Collaborative Applicant who will submit grants to HUD on behalf of the project applicants comprised in the Orange County CoC. All contracts funded by the CoC competition have direct contracts with HUD. Submission will be in compliance with § 578.9. The County of Orange is the designated administrative entity and fiscal agent for homeless services system funding awards that intersect with the CoC and the System of Care programs.

#### VII. Public Statement and Media Policy

In the interest of presenting a unified voice in the community, the Collaborative Applicant, County of Orange, is the designated spokespersons and media points of contact for the Orange County CoC for inquiries or official statements related to the Orange County CoC. Members will refrain from making public comments or speaking to the media on behalf of the Orange County CoC, unless the Collaborative Applicant determines that the interests of the Orange County CoC are best served by another member speaking on behalf of the group. When making public statements or speaking to the media on issues related to homelessness, Members will make clear, to the best of their ability, whether they are speaking in their own organization's/individual's name or on behalf of the Orange County CoC.

### Orange County Continuum of Care Governance Charter Attachment B.

# Orange County Continuum of Care Code of Conduct

#### Overview

The Orange County Continuum of Care (CoC) Code of Conduct (Code of Conduct) is a commitment to creating safe, inclusive spaces and opportunities for authentic engagement amongst CoC Board members (Members); committee, ad hoc and working group members; CoC staff; CoC general members; and members of the public attending CoC meetings, including people with lived experience of homelessness and community partners. The commitment to ensure a safe, inclusive space happens within all meetings of the CoC, including but not limited to meetings of the CoC Board, committees, ad hocs and working groups.

#### **Applicability**

All participants of all CoC meetings are accountable to one another and encouraged to follow this Code of Conduct to ensure everyone in attendance feels safe, respected and included. The Code of Conduct is applicable to:

- CoC Board members
- CoC committee, ad hoc and working group members
- Collaborative Applicant staff
- CoC general members
- Members of the Public attending CoC meetings

#### Core Values

The CoC Board is committed to fostering diversity within the CoC Board and its committees, ad hocs and working groups to reflect the identities and experiences of people experiencing homelessness in Orange County. Further, the CoC Board is committed to valuing and respecting the dignity of all persons, and establishing inclusion and equity within the practices of meeting preparation and facilitation. As such, the CoC Board instructs that the Orange County CoC is driven by the core values listed below:

- **1. Equity.** Authentically engage and center diverse voices, including people with lived expertise, within the decision-making process of the CoC.
- 2. Dignity. Every person has the right to be treated ethically, and to be valued and respected.
- 3. Safety. Create an environment where all feel safe, valued and treated with dignity.

#### Code of Conduct Guidelines

The core values of the Orange County CoC are lived out through the Code of Conduct Guidelines at all CoC meetings.

- 1. Every person participating in CoC meetings will be engaged with value, inclusivity and dignity.
  - Meeting facilitators and participants will treat one another with dignity and respect.
  - Authentic engagement of people with lived expertise will be centered in decision-making processes.
  - CoC Board and Committee membership will receive public comment for consideration before voting on a recommended action.

- Public comments are opportunities to lift thoughts, concerns and feedback. Members of the
  public will be provided opportunities to share verbally or in writing at least 24 hours before
  the meeting and special accommodations will be made as needed to ensure inclusive
  participation.
- All persons will receive equitable treatment without discrimination of race, color, national origin, religion, sex (including pregnancy and gender identity), age, marital and parental status, disability, sexual orientation, or genetic information.

## 2. Communication of meeting topics and expectations for facilitation and/or participation in CoC meetings will be accessible.

- Meeting materials will be accessible online and in-person, as requested and in accordance with the Brown Act requirements, to remove barriers to participation from members of the public.
- Value-based communication, person centered, or strength-based communication centered around the values and vision of the CoC, will be the goal.
- All CoC meeting participants will seek to communicate in ways that are not harmful, even in disagreement. Communication styles, nonverbal body language, posturing and/or and word choices will not seek to further escalate a conversation or conflict.

#### 3. Uphold and maintain a safe and secure environment for all meeting spaces.

- Disruptive behavior is prohibited from all meeting spaces to ensure safety and security of meeting participants. "Disruptive behavior" means behavior that disrupts, disturbs, impedes, or renders infeasible the orderly conduct of the meeting.
- If a meeting participant's behavior is disruptive, the CoC Board officers, Committee Chairs, or Committee Vice Chairs of the CoC meeting will warn the meeting participant of their behavior.
   If the meeting participant does not stop the disruptive behavior, they will be asked to leave the meeting.
- Verbal or physical threats or violence including name-calling, bullying, or othering of meeting participants will not be tolerated.

#### Implementation and Accountability

The CoC Board, and those facilitating CoC meetings such as, the CoC Committee Chairs and Vice Chairs and Collaborative Applicant are committed to ensuring these values are honored and willing to respond and provide the leadership that is needed to implement the Code of Conduct within CoC meetings.

There is a commitment to orienting the public as to how to share input and engage in meeting space. For each CoC Board meeting and committee meeting, there is a description on the process of providing public comment and engaging within the public meeting space. The Code of Conduct will be publicly available on the CoC webpage and can be made available at meetings of the CoC Board and committees.

Violations of the Code of Conduct can result in a verbal warning, being removed from a meeting space, and other consequences in accordance with local laws.

No Code of Conduct can cover every possible situation, therefore, if you have any concerns about the Code of Conduct or related questions, the Office of Care Coordination, as the Administrative Entity and Collaborative Applicant for the Orange County CoC, can be contacted by phone at (714) 834-5000 or by email at CareCoordination@ocgov.com.

### Orange County Continuum of Care Governance Charter Attachment A.

# Orange County Continuum of Care Conflict of Interest Policy and Procedure

#### Background

The purpose of the Orange County Continuum of Care (CoC) Conflict of Interest Policy and Procedure (Conflict of Interest) is to avoid a conflict of interest, financial interest, or the appearance of a conflict of interest or financial interest, of a member of the CoC Board (Member), CoC General Member (General Member), member of a CoC committee, ad hoc or working group and demonstrate the Orange County CoC's commitment to the highest standards of integrity, fairness, and conduct.

#### **Definitions**

- Member(s): Elected members of the CoC Board, including the CoC Board Chair, Vice Chair and Secretary.
- <u>General Member(s)</u>: Any voting CoC General Member, including voting CoC General Members serving as appointed members of a CoC committee, ad hoc or working group.
- Other Individual(s): Any person serving as an appointed member of a CoC committee, ad hoc or working group who is not a voting CoC General Member or CoC Board member.
- <u>Conflict of Interest</u>: A conflict of interest is defined as a situation that exists when a Member, General Member, or Other Individual participating on a CoC committee, ad hoc or working group, has competing commitments, obligations, duties or goals with the interest and activities of the CoC. Examples of common conflicts of interests may include situations in which the Member, General Member, or other individual:
  - Is employed by an agency that receives CoC funds as a recipient, subrecipient or contractor
  - Has a spouse or domestic partner who provides consulting services to or is on the Board of an agency that is seeking CoC funds
  - Is employed by an organization that has an investment in one or more CoC funded projects (e.g., a government agency or intermediary organization that provides match, capital funding, or tax credit syndication).
  - Has a child who is receiving services from a CoC funded project.
  - Owns property that receives rental payments from a CoC recipient.
  - Has a sibling who owns a business that provides goods or services to a CoC funded project.
- <u>Financial Interest</u>: A Member, General Member, or Other Individual has a financial interest if they have, directly or indirectly, through business, investment, or family:
  - An ownership or investment interest in any entity with which the CoC has a transaction or arrangement;
  - A management position in any entity which has a financial interest, such as serving on the Board of an organization with a financial interest in the CoC;
  - A compensation arrangement with the CoC or with any entity or individual with which the CoC has a transaction or arrangement; or
  - A potential ownership or investment interest in, or compensation arrangement with, any entity or individual with which the CoC is negotiating a transaction or arrangement.
  - Compensation includes direct and indirect remuneration as well as gifts or favors that are not insubstantial. A financial interest is not necessarily a conflict of interest. A person who has a financial interest may have a conflict of interest only if the Board decides that a

conflict of interest exists, in accordance with this policy. Members, General Members or Other Individuals with lived experience of homelessness receiving compensation for their participation on the CoC Board or CoC committees, ad hocs or working groups, should not be seen as having a competing financial interest.

#### Policy:

Members, General Members, and Other Individuals must comply with the conflict of interest and recusal process found in §578.95 Conflicts of Interest in the Homeless Emergency Assistance and Rapid Transition to Housing Act of 2009 (HEARTH Act)<sup>1</sup> and any additional requirements per the CoC Governance Charter (Sections V.B.7.1. and V.C.f.).

#### **Procedures**

- Recusal of Self A Member, General Member, or Other Individual shall recuse themself at any
  time from involvement in any discussion or decision in which the Member believes they have or
  may have a conflict of interest or financial interest. A Member, General Member, or Other
  Individual shall not vote nor attempt to influence any other Member, General Member, or Other
  Individual on a matter under consideration by the CoC Board and/or its affiliated committees, ad
  hocs or working groups as follows:
  - Regarding the provision of services by such Member, General Member, or Other Individual (or by an organization or entity that such Member, General Member, or Other Individual represents, is employed by, and/or has other strong affiliations); or
  - By providing direct financial benefit to such Member, General Member, or Other Individual or the immediate family<sup>2</sup>, partner, spouse, etc. of such Member, General Member, or Other Individual; or
  - Engaging in any other activity determined by the County, State or Federal law, regulations, and ordinances to constitute a conflict of interest.
- 2. <u>Duty to Disclose</u> It is within the Conflict of Interest that a Member, General Member, or Other Individual must disclose the existence of any conflicts of interest and/or financial interest in relation to their involvement with the CoC. It is the duty of the Member, General Member, and Other Individual participating on a CoC committee, ad hoc or working group to review meeting agendas and inform the CoC Board and/or Committee Chairs and/or Vice Chairs of any perceived, actual, or potential conflicts of interest prior to the meeting.
- 3. <u>Determining Whether a Conflict of Interest Exists</u> If a question arises as to whether a conflict of interest exists that may prevent a Member, General Member, or Other Individual from voting, the Chair or designee may consult with the Collaborative Applicant staff to assist in making that determination.
- 4. <u>Violation of the Conflict of Interest Policy</u> If the CoC Board officers, Committee Chairs, Committee Vice Chairs or the Collaborative Applicant has reasonable cause to believe a Member, General Member, or Other Individual has failed to disclose actual, possible or preserved conflicts of interest, they shall inform the Member, General Member, or Other Individual of the basis for such belief and afford an opportunity to explain the alleged failure to disclose. If, after hearing the response of the Member, General Member, or Other Individual, and after making further

<sup>&</sup>lt;sup>1</sup> CFR 24 578.95 § 578.95 Conflicts of Interest: <a href="https://www.hudexchange.info/resource/2035/coc-program-interim-rule-formatted-version/">https://www.hudexchange.info/resource/2035/coc-program-interim-rule-formatted-version/</a>

<sup>&</sup>lt;sup>2</sup> The HEARTH Act does not define "Immediate Family" but the term can be understood to mean, at a minimum, a parent, spouse, domestic partner, child, or sibling.

#### Item 1. Attachment D

investigation as warranted by the circumstances, the CoC Board determines there was a failure to disclose an actual, possible or preserved conflict of interest, additional action may be taken.

#### **Annual Statements**

Each Member, General Member, or Other Individual will sign a statement upon being elected or appointed, and annually in January thereafter, that verifies they have received, reviewed, and agreed to comply with the Orange County CoC Conflict of Interest Policy and Procedure at the start of each term served on the CoC Board or a CoC committee, ad hoc or working group. If there are any situations where any new conflicts arise and/or the disclosure and statement of conflicts may need revisions, the Member, General Member, or Other Individual shall disclose such changes to the CoC Collaborative Applicant and needed revisions at the earliest opportunity.

#### **Exceptions and Changes**

The CoC reserves the right to make an exception to the Orange County CoC Conflict of Interest Policy and Procedure based on communication from HUD that impacts the CoC's ability to carry out the policy and procedure as described above. The CoC also reserves the right to amend the policy and procedure on an annual basis.

### Orange County Continuum of Care Conflict of Interest Disclosure and Statement

I,, as a N	Member, General Member, or Other Individual participating
	) Board, and/or its affiliated committees, ad hocs or working
groups, confirm that I have received and revie Procedure and that I agree to comply with tha	ewed the Orange County CoC Conflict of Interest Policy and
	oard Chair, Vice Chair and/or Secretary and the County of r the Orange County CoC, any <b>future</b> situation of an actual,
	reen my outside interests and the best interests of the CoC.
(initial)	
•	disclosed all relationships, positions, funding, or other
	lieve could contribute to any actual, possible or preserved County CoC Board and/or its affiliated committees, ad hocs
or working groups (initial)	county coe board anayor its annuaced committees, ad nots
DISCLOSURE OF ANY QUALIFIED CONFLICTS O	F INTEREST
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	rmation provided is accurate, to the best of my knowledge. complete a new disclosure and statement form.
in any changes to this information arise, I will t	complete a new disclosure and statement form.
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Signature	Date
Printed Name	
riiileu Naiile	

### VII. Participating Agency Requirements

- a. Submit an HMIS Participating Agency Agreement
  - a. Participating agencies must submit an HMIS Participating Agency Agreement, signed by the agency's Executive Director with an original signature in blue ink (wet, not digital) before the agency and/or projects can be set up in HMIS.
  - b. This document must be renewed annually with new agreements being signed during the annual HMIS Agency Audit.
- b. Executive Directors must confirm the designation of an Agency Administrator and Backup Agency Administrator at the time of agency setup.
  - a. If Agency Administrators or Backup Agency Administrators must be designated after initial agency setup, Executive Directors must contact the HMIS Lead Agency (via the online HMIS Help Desk) to notify the HMIS Lead Agency of the new Agency Administrator or Backup Agency Administrator.
  - b. The following information is required of all Agency Administrators and Backup Agency Administrators:
    - i. Full name.
    - ii. Work email address. Personal emails will not be allowed. Shared email accounts are also not allowed.
    - iii. Work phone number.
- c. Comply with all federal, state and local government laws and regulations regarding non-profit data collection, and with all HMIS policies and procedures including the latest versions of the HMIS Data and Technical Standards Final Notice and the HMIS Data Standards Manual relating to the collection, storage, retrieval, and dissemination of client information.
- d. When applicable, participating agencies may be obligated to comply with the Health Insurance Portability and Accountability Act ("HIPAA"), and/or with 42 CFR Part 2, regarding the confidentiality of substance use disorder patient records. Where possible, these agencies should comply with HIPAA, with 42 CFR Part 2, and with the HMIS Privacy Plan. If it is not possible to reconcile all of the applicable rules, then agencies should comply with the more stringent regulations. Agencies and programs are responsible for ensuring HIPAA and 42 CFR Part 2 compliance.
- e. Abide by the Violence Against Women and Department of Justice Reauthorization Act of 2005 (VAWA).
- f. Participate in an annual HMIS Agency Audit to ensure compliance with the HMIS Policies and Procedures. Review the <u>Agency Audit Form</u> for an overview of the items included in the audit. Please note that the audit form may change to accommodate changes in requirements.
  - a. 211OC will audit all HMIS Participating Agencies on a yearly basis, regardless of funding source. The CoC Collaborative Applicant may also attend audits.

#### **Orange County HMIS Policies and Procedures**

- b. 211OC will include the audit checklist in the scheduling email sent to the Agency Administrator two (2) weeks prior to the audit.
- c. Agencies are expected to be prepared for the audit by completing all items included in the scheduling email.
- d. An Agency Administrator must be present during the audit.
- e. Agencies and 2110C can request to reschedule the Agency Audit up to one (1) business day before the audit is scheduled. Requests to reschedule or cancellations that occur after that window has passed may be subject to corrective action.
- f. If any deficiencies are found in the audit, the agency and the 211OC staff person will agree upon a date that the issue should be resolved by. If the corrections are not made by the agreed upon date, the agency will be subject to corrective action.
- g. Pay HMIS participation fees based upon CoC board approved fee structure.
  - The HMIS User License Fee Policy is applicable to all agencies participating in the Orange County HMIS.
  - b. Agencies that receive state and/or federal funding that require HMIS participation will be charged for the number of licenses the agency has active at the end of the calendar year, based on the fee structure detailed below:
    - i. 1 5 users: \$750 annually
    - ii. 6 24 users: \$2,750 annually
    - iii. 25 or more users: \$3,500 annually
  - c. Agencies that are Coordinated Entry Access Points will be charged an annual fee of \$200 in addition to any user fees they may incur. This applies to all Access Points, whether or not they are required to participate in HMIS. The \$200 fee will apply to agencies regardless of the number of Coordinated Entry Systems they are participants in.
  - d. Agencies are allowed up to two active Agency Administrators at a time. Agencies will be allowed an additional Agency Administrator for every 700 active enrollments at the end of the calendar year. Agencies that require additional Agency Administrators in addition to those outlined in this policy must pay the set-up and ongoing user fees for those accounts, and can contact 2110C for an invoice.
  - e. If a user has access to multiple agencies in HMIS, only the agency where the user is employed will be charged.
  - f. Agencies that are newly awarded funding that requires HMIS participation during the calendar year will be required to pay \$500 prior to the awarded funding being implemented in HMIS.
- h. Complete any reporting, data quality, data entry, or other requirements outlined by the U.S. Department of Housing and Urban Development (HUD), the Coordinated Entry System (CES) Lead, or the HMIS Lead. Agencies can work collaboratively with other HMIS participating agencies to complete reporting, data quality, data entry, other requirements. The CES Lead and HMIS Lead will only request the minimum necessary data and reports.
  - a. All agencies participating in HMIS are included in the HMIS Data Quality Report Cards published on a quarterly basis. The HMIS Data Quality Report Cards are created and posted by the HMIS Lead. Review the Data Quality Monitoring and Reporting Process section of the Data Quality Plan for details regarding this process.

# Orange County Continuum of Care Policies, Procedures and Standards Committee Governance Charter

At the meeting dated October 23, 2019, the Continuum of Care (CoC) Board approved the creation of the Policies, Procedures and Standards Committee. The Policies, Procedures and Standards Committee was created to continuously review and advise the CoC Board on items related to the governing and committee structures, operational guidelines, decision-making protocols, appointment processes and other matters related to policies, procedures and standards related to the conduct and operation of the Orange County CoC and the CoC Board. This includes designating and assigning tasks to workgroups and ad hoc groups to improve project performance, assessments, and policies.

#### 1. Name

The technical name is the Policies, Procedures and Standards Committee hereinafter referred to as the "PPS Committee".

#### 2. Purpose

The PPS Committee will function as an advisory group to the CoC Board and align its efforts to those of the Orange County CoC Board Vision. This committee aligns with the intent of ensuring that the CoC has clearly documented policies and standards for process review, policy formation, assessment of current policies and procedures and formation and conduct of committees in the service of the CoC, Coordinated Entry System (CES) and Homeless Management Information System (HMIS). The PPS Committee will support with creating a clear structure for policy development and subsequent revisions, monitoring and vetting work done through committees, work groups and ad hoc groups will create efficiencies and improve the amount of work that the CoC Board can accomplish.

#### 3. Responsibilities

The PPS Committee is responsible for the following functions:

- a. Recommending any committees, workgroups and ad hoc groups necessary for the proper and efficient functioning of the Orange County CoC and recommending dissolving any committees, workgroups and ad hoc groups, if they are determined to be unnecessary for the proper and efficient functioning of the Orange County CoC.
- b. Vetting all proposed policies arising from committees/workgroups to ensure adherence to the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act, U.S. Department of Housing and Urban Development (HUD) Notices and regulations, and evidence-based practices. The PPS Committee will then determine whether proposed policies and standards will be referred for additional input, recommended to the CoC Board for adoption through a consent item, or head for further conversation and vote by the full CoC Board.
- c. Establishing a clear standard for the level of care that agencies should provide by program type. This level of care and service delivery will support a minimum threshold and consistent practices across the CoC.
- d. Working with the CoC Collaborative Applicant (County of Orange) to update the CoC Board Governance Charter annually, which will include all procedures and policies needed to comply with HUD mandates and HEARTH Act regulations.
- e. Committing to advancing equity in the Orange County CoC, specifically addressing populations who have been most disproportionately impacted by homelessness, to ensure all people in Orange County experiencing homelessness and those at-risk will have equitable access to navigation, housing, and

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Approved: 2-28-2024

#### Item 3. Attachment A

supportive services in ways that ensure equitable outcomes including overall well-being and long-term housing stability.

#### 4. Recommendations

Matters referred to the PPS Committee by the CoC Committees or working groups shall be placed on the calendar for consideration and action at the first meeting of the PPS Committee after such reference. If there is an issue of importance to the PPS Committee, the PPS Committee may submit recommendations to the CoC Board for their consideration in coordination with the Collaborative applicant. The CoC Board may adopt, amend, or reject the recommendations of the PPS Committee

#### 5. Chair and Vice Chair

The PPS Committee shall be chaired by a CoC Board Member appointed by the CoC Board, ensuring continuity and alignment with the CoC Board. The Chair will serve for the duration of their CoC Board term. The Chair may appoint a Vice Chair to support with the PPS Committee functions and assist with planning, facilitation, and coordination of the PPS Committee meetings. The Vice Chair must be selected from the PPS Committee membership as detailed below. The Vice Chair term will mirror the Chair's CoC Board term.

#### 6. Membership

The PPS Committee membership shall be comprised of the PPS Committee Chair and Vice Chair and chairs of any ongoing CoC Board Committees, as well as no fewer than one and no more than two at large board members. The PPS Committee Chair and Vice Chair and members that chair any ongoing CoC Board Committees, shall remain on the PPS Committee so long as they hold their seat on the CoC Board or Chair of any CoC Board Committees. At large members shall be nominated by the CoC Board annually upon completion of the CoC Board Officer elections, with the exception of the first year.

The PPS Committee is open to the CoC General membership and CoC-funded agencies for active and ongoing participation as the matters for consideration and action impact policies, procedures, and standards for the CoC.

#### 7. Meeting Schedule

The PPS Committee shall meet on an as-needed basis but no less than every other month and meetings will be open to the public except as otherwise determined by the PPS Committee. Any person who attends a meeting may be asked by the PPS Chair to leave if the person is disruptive; if a conflict of interest applies; or if an agenda business item(s) is deemed by the PPS Chair to be of such nature that it involves only Orange County CoC closed session business.

#### 8. Voting and Quorum

A quorum is necessary to conduct business and make recommendations. A quorum shall be constituted by the presence of a majority of more than 50% of the appointed members of the PPS Committee.

A majority vote of those members present and voting is required to take any action. Each member shall be entitled to one vote; no proxy votes will be accepted.

#### 9. Conflict of Interest

Membership of the PPS Committee shall abstain from voting on any issue in which they may be personally vested to avoid a conflict of interest in accordance with County, State and Federal laws, regulations and ordinances and shall refrain from engaging in any behavior that conflicts with the best interest of CoC.

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Approved: 2-28-2024